

Evaluation of Norwegian Development Cooperation to Promote Human Rights

Report 7/2011 – Mapping Study





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Mapping Study

September 2011

Scanteam

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Preface

Is there a clear policy behind the Norwegian support to human rights? Is there a specific Norwegian profile in the support to human rights? What results have been achieved?

These were among the questions the evaluation team was asked to answer. Almost 10 billion kroner (approximately 1,8 billion US dollars) have been given to development cooperation to promote human rights over the past decade.

The purpose of the evaluation was to know more about the nature and effect of Norwegian support to human rights, with a view to informing future work in this area.

A mapping and analysis of the human rights portfolio, an evaluation of the support to freedom of expression with particular emphasis on free and independent media, and an evaluation of the country programs of the Norwegian Centre for Human Rights (NCHR) in Indonesia and South Africa were three main components of the evaluation.

Scanteam carried out the evaluation and is responsible for the content of the report, including its findings, conclusions and recommendations.

Oslo, September 2011

Hans Peter Melby

Acting Director of Evaluation

Acknowledgements and Disclaimer

The review team has been working on this task since October 2010, and would like to thank the large number of people who have made themselves available for interviews, consultations and advice. This includes present and former MFA and Norad staff in Oslo and at embassies in the countries where we have made field visits, NGO representatives, representatives of the Norwegian Centre for Human Rights (NCHR), partners of the projects in Serbia, Macedonia, Zambia and Indonesia, as well as a number of Norwegian public and private institutions consulted for this task. The team has generally been met by a positive and forthcoming attitude, for which we are grateful.

The team has consisted of Scanteam and non-Scanteam consultants. Vegard Bye/ Scanteam has been the Team Leader with overall responsibility for report, the qualitative analysis of the portfolio (Part A of the ToR) and for policy issues around general Norwegian human rights policy. This has implied many interviews and considerable document consultation in Oslo. Arne Disch/Scanteam has carried out the mapping study, including the more quantitative analysis of the portfolio. Riselia Bezerra/Scanteam has done the assessment of the NCHR programmes, including the field study in Indonesia (supported by Nusya Kuswantin). Anne-Helene (Lene) Marsø has put together the Human Rights Portfolios. Peter Noorlander was responsible for the assessment of freedom of expression aspects (including field work in Serbia and Macedonia) and Bob van der Winden of the media support portfolio (including field work in Zambia). Noorlander and van der Winden have also done a desk study of support to various organisations within this field (Part B of the ToR). All these are independent consultants.

The team has been supported by Olle Törnquist (Institute of Political Science at the University of Oslo) as resource person on Indonesia. Erik Whist, Scanteam, and William O'Neill, internationally recognized as legal human rights experts and now a staff of the Social Science Research Council (SSRC) in New York have been responsible for quality assurance of the process and the report.

This Report is the responsibility of its authors, and responsibility for the accuracy of data included in this report rests with the authors. The findings, interpretations and conclusions presented in this report do not necessarily reflect the views of Norad's Evaluation Department.

Contents

	Preface		iii
	Acknowle	edgements and Disclaimer	v
	Abbrevia	tions and Acronyms	ix
1.	Backgro	und and Objectives	3
	1.1 The	Norad Database and Identifiers/Classifiers	3
	1.2 Nor	wegian Budget Classifiers	4
	1.3 DAC	Sector Classifiers	5
	1.4 Iden	ntifying Norway's Human Rights Portfolio	6
	1.5 Find	lings and Conclusions	8
2.	Mapping	the Human Rights Portfolio	9
	2.1 Disb	oursements by Geographic Area	11
	2.2 Key	Recipient Countries	12
	2.3 Size	Distribution of the Assistance	15
	2.4 Find	lings and Conclusions	17
3.	Mapping	by Budget Chapters	19
	3.1 The	Human Rights Budget Line	21
	3.2 Find	lings and Conclusions	25
4.	Agreeme	ent Partners for Human Rights Activities	26
	4.1 Nor	wegian NGOs	26
	4.2 Nor	wegian Public Sector Institutions	27
	4.3 Mult	tilateral Channels	28
	4.4 Loca	al NGOs	29
	4.5 Reg	ional and International NGOs	30
	4.6 Othe	er Channels	31
	4.7 Tren	nds over Time	31
	4.8 Find	lings and Conclusions	32
5.	Support	to Freedom of Expression	35
	5.1 Free	e Flow of Information Funding	35
	5.2 Dire	ect Partners	38
	5.3 Find	lings and Conclusions	40

Country S	upport	42
6.1 Palest	tine Program	42
6.2 Guate	mala Program	43
6.3 Africa	n Partner Country Programs	43
6.4 Findin	gs and Conclusions	44
ANNEX A: E	Background Tables	47
List of tab	les	
Table 1.1:	Norad Database, overview of possible human rights	
	disbursements	6
Table 1.2:	Norad Database, Portfolio of Human Rights disbursements analysed	7
Table 2.1:	Human Rights and Total Aid Funding 1999-2008	10
	Geographic allocations, aggregate figures 1999-2008,	12
Table 2.3:	Range of size and number of disbursements for the ten-year	
	eriod 1999-2008	16
Table 3.1:	Chapter 163 (191), disbursements by year by DAC sub-sector	22
Table 3.2:	Disbursements to Palestinian, Israeli human rights organisations	24
Table 5.1:	Range of size and number of agreements for the ten-year period	20
T-1-1- F O:	1999-2008	36
Table 5.2:	Distribution of funding by largest partner countries, regions,	20
Table 5.2:	1999-2008 Media Funding in Zambia, by major partner programs	36 37
Table 5.3: Table 5.4:	Media Funding in Zambia, by major partner programs Annual Disbursements, Key Partners for Freedom of Expression	
	Annual Disbursements, from Budget Line 163	39 40
Table 5.5.	Affilial Dispursements, from Buaget Line 103	40
List of figu		
_	Total disbursements, human rights activities, 1999-2008	9
_	Human rights funding by major sub-sector, by year	11
_	Annual disbursements to 15 largest recipient countries	14
_	The distribution by country and main sub-sector	14
_	Relative share to the four sub-sectors by major recipient country	15
Figure 3.1:	Relative shares of human rights funding by budget line, 2002-2003	20
Figure 3.2:	Relative shares of human rights funding by budget line,	
	2004-2006	20
Figure 3.3:	Relative shares of human rights funding by budget line,	
	2007-2008	21
Figure 4.1:	Share of funds through identified alternative channels	26
Figure 4.2:	Relative share of funding through alternative channels over time	32
Figure 5.1:	Free Flow of Information funding, Annual Disbursements	35

6.

Abbreviations and Acronyms

ACHPR African Charter on Human and Peoples' Rights

ACPDT African Community Publishing and Development Trust

AMDI African Media Development Initiative

ANEM Association of Independent Electronic Media

AU African Union

CC&I Claims, Concerns and Issues

CHRI Commonwealth Human Rights Initiative
CJFE Canadian Journalists Free Expression

CPR Civil and Political Rights

CR Community Radio

CRC Convention on the Rights of the Child

CSR Corporate Social Responsibility

DAC Development Assistance Committee

DemDev Democratic Development

ESCR Economic, Social and Cultural Rights

FAFO Institute for Labour and Social Research (an Oslo-based Think Tank)

FES Friedrich Ebert Stiftung
FoE Freedom of Expression
Fol Freedom of Information
FORB Freedom of Religion or Belief

FORCOM Forum of Community Radios Mozambique

GSJC Gimlekollen School of Journalism and Communication

HR Human Rights

HRC Human Rights Council (of the UN)

ICCPR International Covenant on Civil and Political Rights

ICESCR International Covenant on Economic, Social and Cultural Rights

ICORN International Cities of Refuge Network

ICT Information and Communication Technology
IFEX International Freedom of Expression Exchange

IGO Inter-Governmental Organisation
ILO International Labour Organisation

IMF International Media Fund
IMS International Media Support

INGO International NGO

IWPR Institute of War and Peace Reporting

LGBT(I) Lesbian, gay, bisexual, transgender, (and intersex) (LGBTI) people

MAZ Media Alliance of Zimbabwe

MDP Media Development Project (Mozambique)

M&E Monitoring and Evaluation

MFA Ministry of Foreign Affairs (of Norway unless otherwise

specified)

MISA Media Institute of Southern Africa
MMPZ Media Monitoring Project Zimbabwe

MTF Media Trust Fund (Zambia)
NCA Norwegian Church Aid

NCC National Constitutional Conference (Zambia)

NCHR Norwegian Centre for Human Rights NGO Non-Governmental Organisation NHRAP National Human Rights Action Plan

NOK Norwegian Kroner

Norad Norwegian Agency for Development Cooperation

NPA Norwegian People's AidNRC Norwegian Refugee CouncilOAS Organisation of American States

OECD Organisation for Economic Cooperation and Development
OSCE Organisation for Security and Co-operation in Europe

OSF Open Society Foundation

OHCHR Office of the (UN) High Commissioner for Human Rights

(now often referred to as United Nations – Human Rights)

PAZA Press Association of Zambia

PEN Poets, Playwrights, Essayists and Novelists

RLC Radio Listening Club RM Radio Mozambique

SADC Southern African Development Community
SWOT Strengths, Weaknesses, Opportunities, Threats

SWRA Short Wave Radio Africa
ToR Terms of Reference

UDHR Universal Declaration of Human Rights

UN United Nations

UNDP United Nations Development Programme

UNESCO United Nations Educational, Scientific and Cultural

Organisation

UNFPA United Nations Population Fund

UNHCR United Nations High Commissioner for Refugees

UNICEF United Nations Children's Fund

UNIFEM United Nations Development Fund for Women

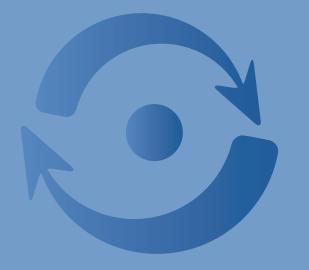
UPR Universal Periodic Review (process under the responsibility of

the

UN Human Rights Council)

ZAMCOM Zambian Mass Communication Institute
ZIMA Zambian Independent Media Association

Main Report



1. Background and Objectives

Norad's Evaluation Department has contracted an evaluation of Norwegian development cooperation to promote human rights during the last decade. According to the Terms of Reference (TOR), there are two principal objectives for the evaluation:

- i. To provide an overview of allocations for human rights (HR) in Norwegian development cooperation, and
- ii. To document and assess the changes brought about by this support in selected areas.

The Scope of Work notes that evaluation contains three separate tasks:

- Mapping and analysis of the human rights portfolio understood as support to the priority areas – over the past decade;
- Evaluation of the support to freedom of expression, where free and independent media is singled out as a particular area of attention;
- Evaluation of two country programs of the Norwegian Centre for Human Rights (NCHR) in China later replaced by South-Africa and in Indonesia.

This Mapping Study is thus the first deliverable for the evaluation as it provides a quantitative overview of Norway's funding support to the field of human rights over the last ten years. While this report is not a required deliverable according to the TOR, the team believes that it is a critical product of the task and in many areas lays the foundation for the rest of the evaluation by identifying key trends and aspects of the overall funding.

1.1 The Norad Database and Identifiers/Classifiers

The portfolio mapping is based on Norad's aid database, which covers all Norwegian aid including the various aspects of human rights (HR). There are several ways of classifying the assistance that will be used in the analysis here.

The first one is the Norwegian budget structure, where allocations are broken down by main chapter and sub-chapters.

The other is the Development Assistance Committee (DAC) scheme where funding is structured by main sector and sub-sector.

A third way of looking at the support is according to the policy markers that Norway uses. That is, each agreement/project is marked off according to whether it contributes to a particular Norwegian policy concern or not. One of these is human rights, which thus is an important feature of the database. Other markers that are used

identify particular target groups such as indigenous peoples or the handicapped, both of which would be beneficiary groups that normally are considered to be relevant to human rights concerns.

The database also shows the geographic area that is to benefit from the funding – countries, regions/continents, global – and the agreement partner: the organisation that has signed the contract with Norway and thus is legally responsible for funds use and results.

1.2 Norwegian Budget Classifiers

The structure of the Norwegian budget is complicated when it comes to identifying which resources have been disbursed in favour of human rights objectives. There are two basic reasons for the problem.

The first one is that the overall structure of the budget was re-organized as of budget year 2002. For the first three years 1999-2001, the main chapter to be considered was "191 – Human rights, humanitarian assistance and refugee assistance" where the sub-chapter was "70 – Human rights, humanitarian assistance and refugee assistance". As of 2002, the main chapter became "163 – Emergency and humanitarian assistance and human rights", with the key sub-chapter "71-Humanitarian assistance and human rights".

The main chapter for the first three years thus included aid to refugees while in the second period this was not included. More important is that in both periods the sub-chapter did not have human rights as an exclusive objective, as even revised sub-chapter as of 2002 included both humanitarian assistance and support to human rights. As Norway has always been a major funder of humanitarian assistance, much of the funding identified here would thus be for that objective and not for human rights¹.

Another problem is that key human rights areas were funded from other budget lines. Budget lines for "Women and equality" funded large human rights activities for women while "164 – Peace, reconciliation and democracy" funded much of the support to the Western Balkans region over the last ten years which also included considerable support to various human rights interventions.

These budget lines are in some sense easy to analyse since their description says a lot about the objectives for which the funding has been provided. Two other sets of budget lines cloud the picture, however.

The first one is the geographic allocations. The chapter often describes the main region – normally a continent – which the funding is for. The sub-chapter may give a country or a region (continent or sub-continent) regarding the area that is to benefit from the funding. These chapters include the large-scale funding to the standard bilateral cooperation, and thus large parts if not all the funding for human rights support in a given country.

 $^{1\}qquad \hbox{This has changed as of 2010, with a new sub-chapter "72 - Human Rights" separated out.}$

The other is where funding is defined to be for a particular actor or channel. This includes all the so-called multi-bilateral support (funding that goes through a multi-lateral agency such as UN bodies or the World Bank that has been agreed to at the country level). Much of the support to UN agencies at country level is exactly for various forms of democratic development, including human rights, and thus again is not easy to identify based on the budget line headings.

Furthermore, the large-scale block grants for multilateral agencies are untied aid and thus may be used also for human rights support, though Norway would have no way of recording this as human rights support.

The Norwegian budget – as any other country's budget – reflects allocation criteria that are to address a range of political objectives. What is clear from the above is that some of the funding is allocated based on policy objectives (human rights), another category is geographic allocation, and the third is support through particular actors, such as the UN, as strengthening the UN is itself a political objective. But these three categories do not represent a coherent and consistent classifying scheme that ensures that all relevant funding, either for an objective, a geographic region, or a channel, can be identified.

This means that any analysis using budget lines becomes questionable. If funding over "150 Africa – regional" has increased it does not mean that funding to human rights in Africa has increased. Funding to HR within that budget line may have fallen, or while it may have *increased* in absolute terms it may have *fallen* as a share of that budget line, or it may have *fallen* over that budget line but African countries may have received an even *larger* increase in human rights funding due to an increase over "163 Human Rights".

Using the budget structure as a means for identifying Norwegian support for human rights is hence questionable. However, in combination with the DAC classifier (see next section), it is possible to identify trends in budget allocations, which will be done in chapter 4.

1.3 DAC Sector Classifiers

Norway reports annually how its development assistance has been used to the Development Assistance Committee (DAC) of the OECD, structured according to the DAC sector classification scheme that is now used by all donors. This scheme has been stable during the ten year period in question. It is also a systematic ends-use scheme: all the funds are to be classified according to the objectives of the financing. The use of channels or regional targeting is thus not conflated into this dimension.

The focus here is on DAC Sector 151 "Government and civil society", where the terms of reference (TOR) of the evaluation ask that the mapping be based on subsector 62, "Human Rights". The TOR note that in 2008 disbursements under this sub-sector totalled NOK 433 million, which thus included all the different Norwegian budget lines.

However, there are in fact four sub-sectors under DAC 151 where one can find significant human rights activities, namely "30: Legal and judicial aid", "50: Civil society support", "62: Human Rights" and "63: Free flow of information". Most of the Legal/Judicial aid is for strengthening systems that address the human rights situation in a country. Much of Civil Society support is strengthening human rights advocacy groups or human rights programs that they support. And the Free Flow of Information category covers the Freedom of Expression dimension in the TOR.

For the ten-year period that this evaluation is looking at, the total number and the value of disbursements for each of these four sub-sectors are given in table 1.1 below.²

Table 1.1: Norad Database, overview of possible human rights disbursements

DAC Sub-categories	Number of disbursements	Total value, NOK '000
30 – Legal and Judicial aid	649 disbursements	1,291,666
50 – Civil society support	3,681 disbursements	4,357,305
62 – Human rights	3,311 disbursements	3,614,744
63 – Free flow of information	373 disbursements	479,756
Totals	8,014 disbursements	9,743,471

That is, during these ten years Norway has disbursed nearly NOK 10 billion in areas considered human rights, through over 8.000 separate payments.

1.4 Identifying Norway's Human Rights Portfolio

Not all of the above activities are truly human rights focused, and not all of them are equally important for the analysis of the portfolio. Two steps have therefore been taken to improve the relevance of the portfolio for the analysis.

The first is to use Norway's policy marker "Human Rights" in the database. For each project the desk officer that entered the data marked whether the project in question had Human Rights as a "Main Objective" or "Significant Objective" or "None".

In the case of the Human Rights and Free Flow of Information sub-sectors all of the activities have in principle been included since their overall classifier is the one asked for in the Evaluation's TOR.

When it comes to Legal/Judicial Aid and Civil Society Support, however, only those activities that have Human Rights as "Main Objective" have been included. This meant that about 25% of the activities in both of these sub-sectors were eliminated.

² Note that number of disbursements is greater than number of projects/agreements. The database is set up to capture payments by year, so for a multi-year agreement, each annual disbursement is recorded separately. For many budget lines that fund human rights activities, allocations are in fact annual, but for regional allocations, multi-year agreements are common. There is unfortunately no easy way to identify number of projects.

Disbursements that were less than NOK 50,000 were then eliminated. Most of these disbursements were "tail ends" of programs where final mop-up funding was needed or where activities had ended and there was a small unspent amount left over that was returned to Norway as per the agreement. This category clearly also includes a number of stand-alone activities such as low-cost workshops, seminars etc, but it was felt that the bias in removing these was slight.

This step eliminated a further 920 disbursements – about every ninth disbursement still in the database – but the total funding involved was just under NOK 19 million. While the funding thus was minuscule these disbursements might introduce a lot of "noise" regarding the structure of activities that were funded, the channels used, countries of focus etc.

The universe of disbursements that this mapping study has looked at thus consists of just under 7 200 for a total of just over NOK 7.95 billion, as shown in table 1.2 below.

Table 1.2: Norad Database, Portfolio of Human Rights disbursements analysed

DAC Sub-categories	No. of disbursements	Total value, NOK '000	Share of total
30 – Legal and Judicial aid	558 disbursements	904,446	11.4%
50 - Civil society support	3,036 disbursements	3,271,220	41.1%
62 – Human rights	3,220 disbursements	3,318,361	41.7%
63 – Free flow of information	372 disbursements	460,651	5.8%
Totals	7,186 disbursements	7,954,678	100%

By far the largest share of the total funding has gone to the Human Rights and Civil Society support sub-sectors, which both received just over 41% of the total. Legal and Judicial aid got 11.4% and support to Free Flow of Information half of this again.

While the average size of disbursements at this aggregate level does not say much, it is still interesting to note that for three of the sub-sectors the annual average budget was about NOK 1 million, while for the Legal and Judicial aid the average size was a over NOK 1.6 million. Overall, however, average annual budgets were in fact quite small.

Two caveats regarding this portfolio should be noted. The first one is already mentioned: large block grants that include support to human rights activities are not captured.

The other one may be more important, which is that all disbursements, no matter how many objectives or sub-components are being funded, can only be classified in one sub-sector. That is, a project that provides support to building capacity and strengthening human rights for women in the agricultural sector may be classified as a women's project, a human rights project, a capacity building project, or an agricultural project. Where the project ends up being classified is up to the individual desk officer to decide, where different desk officers may view the same project differently. Whether this bias increases or reduces the "true" Human Rights support universe is impossible to know.

1.5 Findings and Conclusions

The Norad database contains a number of classifiers: Norwegian budget lines, DAC sector definitions, Norwegian policy markers, and agreement partners. For identifying Norwegian human rights funding, the best classification scheme is DAC's, which will be used as the primary identification scheme here.

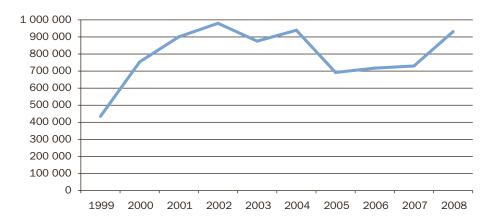
The DAC classification scheme contains four sub-sectors that are relevant for the current exercise: Judicial and Legal aid, Civil Society support, Human Rights, and Free Flow of Information. The database for the ten-year period shows 8.000 disbursements with total value of nearly NOK 10 billion across these four sub-sectors.

- Some activities in the first two categories are not relevant and have been dropped, along with all activities with disbursements under NOK 50,000, leaving a database with 7,200 disbursements and just under NOK 8 billion in total payments for the portfolio mapping.
- This portfolio does not include all human rights efforts since the classification scheme misses some and has included others that fund components that are not human rights relevant. However, given the database structure, this is the "best fit" universe.

2. Mapping the Human Rights Portfolio

The total funding for human rights activities over the ten year period increased from around NOK 400 million in 1999 to about NOK 1 billion three years later, as seen in figure 2.1 below. It then remained more or less at that level for the two following years before it dropped to around NOK 700 million each year over the three-year period 2005-2007. Allocations then grew to just over NOK 930 million in 2008. In real terms the greatest allocation was thus the NOK 980 million in 2002, which was nearly 18% higher than the 2008 allocation (given the 11.8% consumer price inflation during the period).

Figure 2.1: Total disbursements, human rights activities, 1999-2008 (current NOK '000)



However, as a share of total Norwegian development assistance, the picture is quite different. Table 2.1 shows funding for human rights as share of total Norwegian aid. This shows that the height of the relative importance of human rights funding was reached in 2001-2002. It then saw its share halved in the years 2005-2007, before the funding in 2008 reached the same relative importance as at the starting point in 1999: 4.07%

Table 2.1: Human Rights and Total Aid Funding 1999-2008, in NOK '000 and shares

Year	Human Rights	Total aid	Share
1999	434,565	10,680,090	4.07 %
2000	753,770	11,115,146	6.78 %
2001	900,652	12,103,756	7.44 %
2002	980,052	13,544,316	7.24 %
2003	875,463	14,468,882	6.05 %
2004	939,370	14,814,938	6.34 %
2005	691,977	17,994,996	3.85 %
2006	717,326	18,826,914	3.81 %
2007	730,004	21,808,456	3.35 %
2008	931,500	22,862,065	4.07 %

Source: Norad aid database; Norad web-site/aid statistics.

When it comes to the four sub-sectors of human rights that were funded, the funding has shifted considerably between them, as can be seen in figure 2.2 below.

It was the rapid rise in funding first and foremost for Civil Society activities that drove and maintained the large-scale funding for human rights during the first six years. The funding to this sub-sector then dropped as more funding shifted to the more direct Human Rights sub-sector. However, even human rights saw considerable growth during the first five years until 2004 which was a somewhat anomalous year with a peak in funding for Civil Society and a precipitous drop in Human Rights funding, before the latter category experienced a sustained growth pattern over the last five years.

Legal and Judicial aid followed a somewhat similar pattern to that of Civil Society funding, though at a much lower level, seeing funding increasing more than four times from 1999 to 2004 before being cut in half in 2005 and then slowly increasing a total of 20% by 2008.

The Free Flow of Information sub-sector has seen the least volatility despite its small size, hovering between NOK 25 to 40 million during the first five years and then moving to an average of around NOK 60 million during the last five years (Annex table A.1 gives the figures).

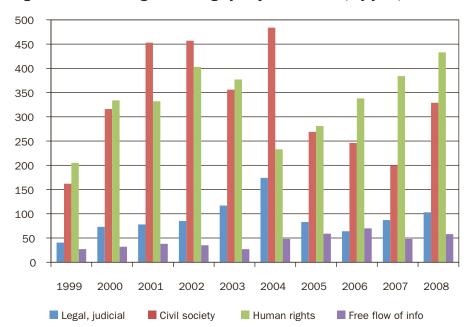


Figure 2.2: Human rights funding by major sub-sector, by year, in NOK mill

2.1 Disbursements by Geographic Area

When it comes to disbursements by geographic region, there are essentially three regions used in the database: (i) global, (ii) regional, and (iii) country specific.

Table 2.2 below shows aggregate allocations for the period by key geographic regions: the global allocation, the regional allocations, and then total allocation to specific countries.

As can be seen, the global allocation of just over NOK 950 million represents 12% of the total while the funding through the nine regional areas identified channelled almost NOK 1.2 billion, which is about 15% of the total. Of this, however, NOK 510 million was for what is called EU regional, most of which was in connection with the conflict in the Western Balkans at the beginning of the period: over NOK 300 million was disbursed during the three years 2000-2002. The remaining NOK 5.8 billion, or nearly three-quarters of total funding, went to country-specific activities, distributed across a total of nearly 100 countries³.

The countries are Afghanistan, Albania, Angola, Argentina, Armenia, Azerbaijan, Bangladesh, Belarus, Bolivia, Bosnia-Herzegovina, Botswana, Brazil, Burundi, Cambodia, Cameroon, Chad, Chile, China, Colombia, Democratic Republic of Congo, Republic of Congo, Croatia, Cuba, Dominican Republic, East Timor, Ecuador, Egypt, El Salvador, Eritrea, Ethiopia, Georgia, Ghana, Guatemala, Haiti, Honduras, India, Indonesia, Iran, Iraq, Jamaica, Jordan, Kazakhstan, Kenya, Kyrgystan, Laos, Lebanon, Lesotho, Liberia, Macedonia, Madagascar, Malawi, Malaysia, Maldives, Mali, Mauritania, Mauritius, Mexico, Moldova, Mongolia, Montenegro, Morocco, Mozambique, Myanmar, Namibia, Nepal, Nicaragua, Niger, Nigeria, North Korea, Pakistan, Palestinian territories, Papua New Guinea, Paraguay, Peru, Philippines, Rwanda, Serbia, Sierra Leone, Somalia, South Africa, Sri Lanka, Sudan, Syria, Tajikistan, Tanzania, Thailand, Togo, Tunisia, Turkey, Turkmenistan, Uganda, Ukraine, Uruguay, Uzbekistan, Venezuela, Viet Nam, Yemen, Zambia, and Zimbabwe.

Table 2.2: Geographic allocations, aggregate figures 1999-2008, in current NOK

	Alloc	ations	Share
Global		950,737,000	12.0 %
EU regional	510,159,000		
Africa regional	197,833,000		
Sub-Saharan Africa regional	63,914,000		
Asia regional	167,822,000		
South-Central Asia regional	18,341,000		
Middle East regional	38,800,000		
America regional	64,387,000		
North and Central America	88,632,000		
South American regional	37,469,000	1,187,357,000	14.9 %
Country specific allocations		5,816,584,000	73.1 %
		7,954,678,000	100.0 %

The human rights funding is thus quite fragmented geographically. But while about half a dozen countries have only one agreement for human rights support, the 15 largest recipient countries account for over half the funds, having received NOK 3 billion.

2.2 Key Recipient Countries

The group of 15 largest recipients include Guatemala in Central America, Colombia in South America, Sri Lanka in Asia, the Palestinian territories in the Middle East, Sudan in Africa, and Bosnia-Herzegovina in Europe. These six countries are all countries where Norway has been engaged either in longer-term peace efforts (the first five mentioned) or direct intervention and subsequent support to democratisation efforts (Bosnia-Herzegovina). The other nine countries are all African states where Norway generally has a broader development cooperation engagement (see Annex table A.2 for the figures for these countries).

In figure 2.3 the annual disbursements to each of these 15 largest recipients are presented. The largest recipient, the Palestinian territories with a total of nearly NOK 460 million, is listed first and then the other countries in order of declining total disbursements, with the last one, Kenya, having received a total of just over NOK 125 million.

Four of the five largest recipients are conflict countries: Palestine, Guatemala, Bosnia-Herzegovina and Sri Lanka. The fifth country is South Africa, where Norway's Centre for Human Rights has had a program that accounts for a large share of the funding. Neither China nor Indonesia, the two countries with NCHR programs that are going to be looked into by this evaluation, are in this group of 15 largest recipi-

ents (China is the 16^{th} largest, with funding of NOK 125.7 million, while Indonesia has received NOK 73.8 million).

When it comes to the time profile for the support to the various countries (figure 2.3), the specific conflicts or challenges in the country can explain some of the variation. In the case of Palestine, the sudden peak in 2001 and 2002 is connected to the *intifada* and the Israeli response to this, and the massive suffering of the population especially in Gaza as a result.

In Sri Lanka, the dynamics of the conflict also seem to have driven the allocations, where two peaks, one in 2002 and the other 2004, drove disbursements to around NOK 50 million compared to a more stable NOK 10-15 million the other years.

In Bosnia, the funding jumped in 2002 as Norway became more heavily engaged in the judicial and human rights fields. But this was not a direct consequence of the armed conflict – the fighting ended in 1995 with the Dayton Peace Agreement – but the reform of the courts administration system and funding for local human rights organisations began coming into place as a more coherent support effort.

On the other hand, in Guatemala Norway's continued assistance has been linked to the larger political problems in the country. Norway has channelled a lot of its assistance through the UN system, for legal sector reform, but even more to local NGOs and indigenous people's organisations. The overall time profile has thus been fairly stable, with annual disbursements largely in the NOK 30-40 million range, reflecting a longer-term commitment to the processes taking place on the ground.

A similar story can be seen in South Africa, where the human rights program has led to a fairly stable disbursement profile hovering around NOK 18 million the last seven years.

So the disbursement profile is not simply a function of the conflict picture in a country, but is affected also by other circumstances. This can also be seen in how the human rights funding shifts between the four sub-sectors. Figure 2.4 shows the actual amounts disbursed by sub-sector in these 15 countries, while figure 2.5 shows the relative share of each sub-sector in a country's total.

Annex table A.3 shows that the single largest country-sector allocation was for civil society in Palestine. This is somewhat misleading, however, since much of this is in fact Norwegian funding through the World Bank administered trust fund ("Holst Fund") in 2001 and 2002 in response to the crisis faced by the population after the *intifada*. Norway provided NOK 90 million each year in this way, which was then largely channelled through civil society organizations. Whether these NOK 180 million should be considered support to civil society and for human rights as this concept is normally understood, or rather humanitarian assistance but through human rights based organisations, is thus a relevant question.

Figure 2.3: Annual disbursements to 15 largest recipient countries, in NOK mill

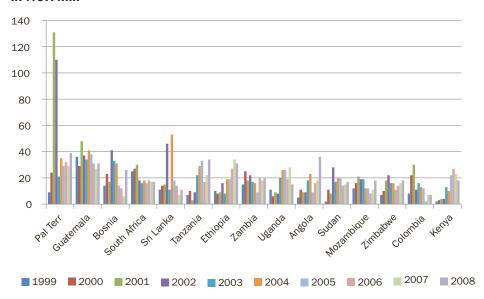


Figure 2.4: The distribution by country and main sub-sector, NOK mill

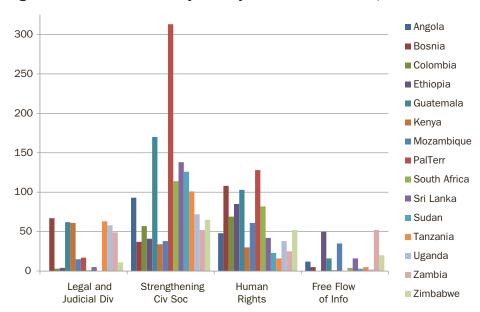


Figure 2.5 (and Annex table A.3) shows that over 80% of total human rights support in Sudan is classified as support to civil society development where human rights was the major objective. A similar picture can be seen for Angola and Sri Lanka. The reasons may be somewhat different, however. Most of the Sudan support is in the south, where government structures are extremely weak, so there was no public sector absorptive capacity. In Angola and Sri Lanka, the reasons may have been different, so country program knowledge is required to understand these profiles.

In Kenya, the riots after the 2006 elections led to a sudden increase in support towards the end of this ten-year period, with a focus on reform of the courts system. Figure 2.5 shows that Kenya is the country where the highest share of its human rights support went to legal and judicial sector. Uganda, Tanzania and Bosnia also have just over 30% of their funding to this field, and Zambia over a quarter of its funding also to the legal sector.

When it comes to direct support to the human rights sector, three countries – Bosnia, Colombia and Ethiopia – saw about half their funding classified in this sub-sector, with both Mozambique and South Africa having about 40% of their funding also in this sub-sector.

When it comes to free flow of information, three countries had a significant 25-30% of total human rights funding in this field. These are Ethiopia, Mozambique and Zambia.

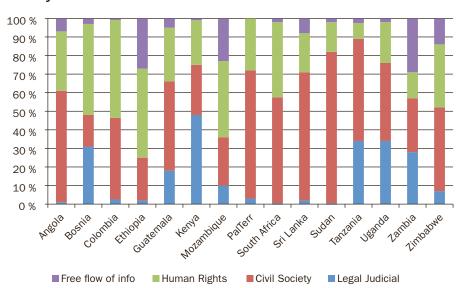


Figure 2.5: Relative share to the four sub-sectors by major recipient country

Some of these issues will be looked at in more depth when discussing specific programs: free flow of information (chapter 5) and some of the country programs (chapter 6).

2.3 Size Distribution of the Assistance

The NOK 8 billion have been released in 7,200 payments, as noted earlier. Several issues need to be borne in mind when looking at the structure of these payments.

The first is that many of the projects are for several years and thus have *one* budget that covers a number of annual payments. The number of payments does hence not reflect number of projects funded.

Another issue is that there are programs that go over a number of years made up of several project agreements. The media program in Mozambique was funded in three different phases, and thus had three project agreements and budgets, but ran for eight years and thus has eight disbursements recorded.

An even greater complication is that on a number of the budget lines that fund human rights interventions only annual agreements were signed, even though the actual underlying program continued over time – that is, a series of annual project agreements were signed but without the series being identifiable through for example *one* project number or title⁴.

The actual structure of the human rights portfolio in terms of projects and largerscale programs is thus not possible to identify from the database. Instead one would have to go to the level where programs were designed.

In some cases, this would be the country, like the Mozambique media program mentioned above or the Brazil indigenous rights program presented in section 4.4. In other cases, like with some Norwegian NGOs, they are defined in terms of thematic areas with that particular NGO but where activities are distributed across several countries. In both cases, some in-depth knowledge would be required to uncover the underlying program rationale.

While it is therefore not possible to say much about program structure, it is still useful to look at the disbursement profile, as provided in table 2.3, which shows the annual payments grouped by disbursement size.

Table 2.3: Range of size and number of disbursements for the ten-year period 1999-2008

Dange size of dishurasment	Disburs	ements	Value, NOK (rour	Value, NOK (rounded off)		
Range size of disbursement	Number	Share	Total	Share		
NOK 50,000 – 100,000	706	10.1%	54,359,000	0.7 %		
NOK 100,001 – 250,000	1,347	19.2%	236,053,000	2.9 %		
NOK 250,001 – 500,000	1,501	21.4%	565,550,000	7.1 %		
NOK 500,001 – 1,000,000	1,544	22.0%	1,155,311,000	14.4 %		
NOK 1,000,001 – 2,500,000	1,203	17.2%	1,957,580,000	24.4 %		
NOK 2,500,001 – 5,000,000	473	6.7%	1,725,202,000	21.5 %		
NOK 5,000,001 and above	239	3.4%	2,320,210,000	29.0 %		
Totals	7,013*	100%	8,014,265,000*	100 %		

^{*:} The number of disbursements is *lower* than the totals in table 1.2 and the value of the disbursements is *higher* because disbursements that concern *reimbursements/repayments* have not been included.

⁴ There is considerable confusion surrounding this issue in the MFA. Most budget lines in the budget document that goes to Stortinget (Parliament) have a clause that says that balances cannot be carried to the following year – that is, end-of-year unspent funds revert to Treasury. Some staff have taken this to mean that it is not possible to sign multi-year agreements. These are, however, two different things. Norad/Embassies have for years signed multi-year agreements with the proviso that following years' funding is subject to allocations by Stortinget. Then there are some budget lines that truly are meant only for one-year agreements, such as emergency relief. However, as of 2008, after criticism by the Auditor General's office and years of complaints from Norwegian NGOs, it is now possible to enter into multi-year framework agreements also for emergency aid.

While 10% of the disbursements are for NOK 100,000 or less, this represents less than 0.7% of total disbursements. At the other end of the distribution, the 240 disbursements that are above NOK 5 million – about 3.4% of all disbursements – make up nearly 30% of total payments.

The large disbursements are of four kinds. The first is one already noted – the large-scale funding to the World Bank trust fund for the Palestinian territories in connection with the particular emergency created by the *intifada*. The second are some large-scale interventions in the Western Balkans, especially with Norway's Police Directorate, where it was both seconding staff but also supporting police reform processes, particularly in Serbia right after the fall of Milosevic, but also in other states in the region.

The third group are more global programs with some of the UN agencies. Finally there are some specific programs at country level that got some large-scale funding. This was both for Norwegian NGOs (NPA programs in Tanzania and Sudan in 2008, for example), Norwegian public institutions (such as the Norwegian Centre for Human Right's program in South Africa), or UN agency projects (like UNDP's activities in Guatemala).

2.4 Findings and Conclusions

- Norwegian funding for human rights rose rapidly as of the beginning of the period, from NOK 400 million in 1999 to almost NOK 1 billion in 2002. While there was a "dip" to around NOK 700 million during the three years 2005-2007, disbursements in 2008 were almost back to the 2002 level. As a *share* of a rapidly expanding aid budget, however, the human rights funding grew from just 4.1% in 1999 to nearly 7.5% in 2001 before experiencing a steady decline to 3.4% in 2007 and then rebounding to 4.1% in 2008.
- The funding between main sub-sectors legal/judicial sector, civil society, human rights, and free flow of information has shifted over time, though civil society and human rights have both received over 40% of total funding. The trend over the last five years is towards human rights at the expense of civil society support, which may reflect a more realistic classification: it may be that some funding through civil society human rights bodies is classified as human rights due to channel more than the objective of the funding.
- 12% of funds have been for global and 15% for regional programs, so nearly 75% has been to country efforts, but split across nearly 100 countries. 15 of these account for half the funding, while others have only received one-time support.
- This geographic fragmentation is also seen in the annual disbursements which
 average just over NOK 1 million. Administratively this is a major task, but gives
 flexibility and thus perhaps higher political relevance. Given the sensitive and
 political nature of many of these efforts, coupled with Norway's well-known (and
 appreciated) ability to respond quickly to emerging challenges, this may be a
 strength though this is only a hypothesis.
- The 15 most important countries have received funding ranging from NOK 126 million (Kenya) to nearly NOK 460 million (Palestine). These countries can be divided into two groups: post-conflict societies, and development partners. In the six countries in the first category Bosnia-Herzegovina, Colombia, Guate-

- mala, Palestine, Sri Lanka and Sudan Norway has over the last decade been heavily involved in peace and conflict-resolution processes, and thus the human rights funded activities are part of this engagement⁵.
- The other nine countries are more usual development cooperation partners in Africa. Human rights funding was thus complementary to the regular long-term cooperation.
- The funding structure over time in these countries has varied considerably. While
 the funding to the conflict situations has shown some sudden peaks as a function
 of changes to the conflict situations, this alone does not really explain all the high
 variability either in these or the other development cooperation countries. This is
 explored somewhat in chapter 6 when looking at a couple of country programs.

⁵ In the case of Sri Lanka, Norway's engagement predates the conflict period and was a classic development cooperation situation, but the conflict dynamic has changed this considerably, though Norway still has a big cooperation programme in the country.

3. Mapping by Budget Chapters

The allocation of Norwegian funds according to budget chapters shows some shifts over time. As pointed to before, the structure of the budget was changed in 2002, so the categories changed somewhat at that point. There were essentially two changes that took place. The first was basically cosmetic: budget lines changed numbering and some of the description/ content of what was being funded, as was noted in section 2.2 above. The other was that the regional allocation, which till 2002 had been one large allocation, was broken down by geographic region/continent.

Table A.5 shows the ten most important budget lines that have been used over time (when there are two budget line numbers, the one in parenthesis is the number that was used during the three-year period 1999-2001). The table shows that two budget lines – "Peace, Reconciliation and Democracy" (32.7%) and "Civil Society and Democracy" (19.7%) – together accounted for over half the funding that is recorded as being for human rights. Together almost NOK 4.2 billion of the NOK 8 billion in support of human rights was funded over these two budget lines. The budget line for "Emergency Relief, Humanitarian Assistance, Human Rights" funded a further 15.2% of the total over the period.

When it comes to funding for human rights over the regional allocations, the most funding by far has been to Africa. During the last seven years, where figures are broken down by region, 60% of total regional support went to Africa. If we assume that the same share of resources went to Africa of the overall regional support during the first three years, Africa received human rights funding totalling (NOK 980 million + 60% of NOK 549 million) about NOK 1.3 billion. That is, human rights funding for Africa is supposedly greater over the regional allocation than all the human rights funding in total is over what is considered to be the key fund for Norwegian human rights financing, namely budget chapter 163 (191), "Emergency Relief, Humanitarian Assistance and Human Rights".

Asia and Central/Latin America have received about the same amounts in total over the lasted seven years, about NOK 300 million⁶, while funding for the Middle East – largely Palestinian territory – has totalled just over NOK 73 million.

⁶ The regional allocation to the Americas was labelled Central America till 2006, and then during the last two years the classifier changed to Latin America as support to Bolivia and Brazil was added to the traditional Central American partner countries Guatemala, Nicaragua and Honduras.

The human rights funding that has gone through the multilateral system has been limited – only NOK 170 million over the ten years. This is different from using in particular the UN as a channel for human rights activities. Much of the funding for human rights that has been channelled through the UN has come from regional allocations or from the Emergency Aid and Human Rights, or the Peace, Reconciliation and Democracy budget lines.

The relative importance of the budget lines has changed over time. The three pie charts below show the allocations between the key budget lines for the last seven years (because of the different regional allocations the pie chart for the first three years was not drawn), done for the first two, the next three, and the last two years in the seven years series.

Figure 3.1: Relative shares of human rights funding by budget line, 2002-2003

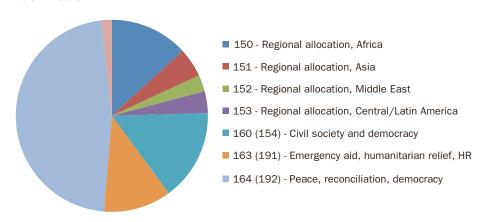
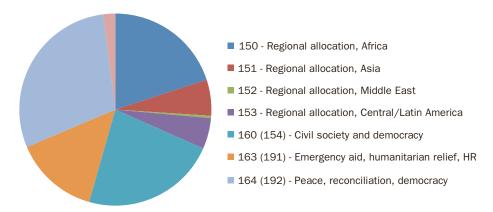
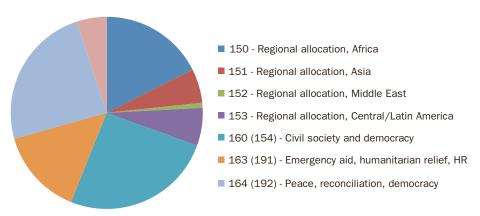


Figure 3.2: Relative shares of human rights funding by budget line, 2004-2006







The most striking change is how the relative importance of the budget line for Peace, Reconciliation and Democracy has gone from about 45% of the total human rights funding during the first two years looked at, to less than a quarter during 2007-08.

The regional allocations, especially for Africa, have grown in importance. While the regional allocations in total made up about 20% of the funding during the first period, this has grown to over 30% during the last period. Funding through the Civil Society and Democracy budget line grew from 15% during 2002-03 to one quarter of total funding at the end of the period.

The funding for human rights over the Human Rights budget line actually declined in relative terms during the middle period before growing significantly during the last period, but still only representing less than 15% of total human rights funding.

3.1 The Human Rights Budget Line

While the human rights budget line provided only NOK 1.2 billion of the nearly NOK 8 billion in human rights funding, this budget line is important, since this is the funding that is under the direct responsibility of the Human Rights unit in the Ministry of Foreign Affairs.

Table 3.1 shows the allocation of this funding (191 during the period 1999-2001, budget line 163 since then) by year across the four key DAC sub-sectors. As can be seen, two-thirds of the funding was for direct human rights work. Almost the entire remaining funding went to human rights work in the civil society sector, while funding for legal and judicial development for human rights got just over NOK 40 million – 3.4% of the total. The support to the free flow of information was a minuscule NOK 13 million over the ten years (see chapter 5 for more on this).

Table 3.1: Chapter 163 (191), disbursements by year by DAC sub-sector (NOK '000)

Year	30 – Legal, judicial development	50 – Civil society	62 – Human rights	63 – Free flow of information	Grand Total
1999	3,380,0	7,127,7	80,261,4	204,0	90,973,2
2000	9,512,9	91,663,4	82,892,1	236,6	184,305,0
		<u> </u>		<u> </u>	
2001	6,767,0	88,155,9	72,258,6	2,301,6	169,483,0
2002	4,184,8	61,294,7	61,524,1	224,2	127,227,7
2003	1,011,3	22,693,6	52,238,1	535,0	76,477,9
2004	789,0	25,360,8	63,215,6	2,578,6	91,943,9
2005	10,330,6	15,417,3	67,314,4	587,0	93,649,3
2006	1,569,6	33,306,2	104,033,4	3,594,4	142,503,6
2007	3,250,0	2,902,8	110,308,9	250,0	116,711,7
2008	-151,2	-94,8	115,555,9	2,449,2	117,759,1
Grand Total	40,644,0	347,827,6	809,602,5	12,960,5	1,211,034,5

These funds have been distributed across 375 different agreement partners over the years. Annex table A.6 lists all those that have received a total of at least NOK 2 million distributed across at least three years, to include only those that got some longer-term support. This provides a list of 50 organisations – just over 13% of the total. These 50 organisations together received NOK 788 million, however – two-thirds of the total funding over this budget line⁷. What it also means, however, is that over 300 organisations have received less than NOK 2 mill in total, and often as one-time or two-time contributions. This is in a field where one normally expects change to be difficult to achieve and progress to be slow.

When looking at the list of the 50 most important partners, there are perhaps four groups that stand out. The first is of course the Norwegian partners, which can be sub-divided into two: the NGOs, and the public/semi-public institutions. In the first group are the larger NGOs: Norwegian Red Cross, Norwegian People's Aid, Norwegian Church Aid, Save the Children Norway (*Redd Barna*). In addition come those NGOs that specialize in this field – the Norwegian Human Rights Foundation, the Human Rights House, International Service for Human Rights.

Concerning Norwegian public/semi-public institutions, this includes research and academic institutions like the University of Oslo and the Human Rights Centre at its Faculty of Law, and the two research centres FAFO and the Peace Research Institute of Oslo. In addition there are three institutions linked with the *same* people in

⁷ Amnesty International has received over NOK 25 million but is not on the list, for example, because the funding was basically a one-time contribution of NOK 25 mill in connection with Norway's TV fund raiser in 1999. Similarly the World Bank received a one-time funding of NOK 20 mill and is also not in this table.

northern Norway – Sametinget, Samerådet, and the Resource Centre for the Rights of Indigenous Peoples.

There are in all 21 Norwegian organizations on the list, and they together received NOK 563 million – over 70% of the funding of the 50 organisations on the list though they make up only 40% of the number of organisations. It is also over 46% of the total disbursed over budget line (163 (191) for human rights activities.

This in itself is not unexpected, however. A number of Norwegian NGOs have large rights-based programs, and there are a number of specialized organisations in this field in Norway, such as the largest recipient, the Norwegian Centre for Human Rights at the University of Oslo, which received just over NOK 100 mill over the ten years – over 8% of the total.

The second group are the UN bodies, from specialized agencies like UNICEF, UN Office of the Coordinator for Humanitarian Affairs (UNOCHA), UNHCHR (UN Office of the High Commissioner for Human Rights) to more generalized funds like UN Trust Fund and UNDP. The six UN bodies listed in the table received ten percent of all the funding.

There are then a number of international organisations like International Alert, International Commission of Jurists, Henry Dunant Centre for Humanitarian Dialogue, International Rehabilitation Council for Torture Victims, Human Rights House Foundation that also have received financing over time.

Finally, there are local organisations, where the cluster of human rights organisations in Palestine and Israel is noteworthy. A total of eight organisations have received support totalling NOK 22 million from this budget line, as shown in table 3.2 below. What is interesting about the table, however, is the "stop and go" pattern of the funding: three organisations get funding in 1999 and five get the year after, then in 2001 only two get and only one the year after and in 2003 no organisations received any funding for their human rights work. In 2004 three of them get funding, in 2005 six of them, while four get in the next two years – and none receive anything at all in 2008! From a human rights programming point of view it could have been interesting to understand better the dynamics and decision making that lie behind this picture, and in particular how the Ministry sees its support to human rights over time in a situation of rather inconsistent funding. This can be compared with the funding to Norwegian actors during the period (Annex table A.6), which in general reflects a lot more stability and presumably therefore predictability - something one would have thought is of great value in this field. The total annual values, varying typically from NOK 1.5 million to less than NOK 5 million in the "top" year, also say something about the scale of the support.

Table 3.2: Disbursements to Palestinian, Israeli human rights organisations (NOK '000)

Organisation	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	Grand Total
Association of Women Committees for Social Work, Palestine							860	800	2,451		4,111
Israeli Informa- tion Centre for Human Rights in Occupied Territory	480	647				975	975				3,077
Hamoked Centre for the Defence of the Individual		560				1,400	1,000				2,960
MIFTAH - Palestinian Initiative for Promotion of Global Dialogue & Democracy		1,000				500	650	660			2,810
Hebron Rehabilitation Committee							690	690	1,100		2,480
Palestinian Independent Commission of Citizens' Rights	750	857	857								2,464
Gaza Commu- nity Mental Health Program							800	750	710		2,260
Palestinian Centre for Human Rights	310	432	540	365					420		2,067
Totals	1,540	3,496	1,397	365	0	2,875	4,975	2,900	4,681	0	22,228

It should be noted that most of these organisations received Norwegian funding also from other budget lines, and for almost all the total Norwegian funding was about twice as big as the figures given above. The one exception seems to be the Palestinian Independent Commission of Citizens' Rights, which has received all its funding from the 163.71/191.70 budget allocation.

There is no other country/geographic program that has this kind of focused human rights support.

3.2 Findings and Conclusions

- There are ten budget lines/chapters that have been important for funding human rights activities, but the three "thematic" chapters are the most important: "Peace, Reconciliation and Democracy" (32.7%), "Civil Society and Democracy" (19.7%) and "Emergency Relief, Humanitarian Assistance and Human Rights" (15.2%). Together these three account for two-thirds of all HR funding, with total funding of NOK 5.4 billion out of the NOK 8 billion.
- Of these three, the smallest one is in fact the one that ought to be the key one, "Emergency Relief, Humanitarian Assistance and Human Rights", since this is the one that is under the direct responsibility of the Human Rights section in the MFA, but the disbursements from this budget line is only just over NOK 1.2 billion.
- The regional allocations contribute a further NOK 2.2 billion, of which the human rights allocations to Africa are estimated at about NOK 1.3 billion more than the funding managed by the Human Rights section.
- The multilateral system, including the UN, are marginal as far as direct human rights allocations are concerned, though they are used a lot as agreement partners for funding coming over other budget lines, like the regional allocations.
- The relative importance of the budget lines has changed considerably over time.
 Over half the funding during the 2002-2003 period was over the Peace/Reconciliation budget line but this may also be due to more activities at that time being classified as human rights-related.
- When looking at the human rights budget line itself (163.71 191.70 in the Norwegian budget document) and looking how this has been distributed across the four DAC sub-sectors, two-thirds has been for human rights, almost nothing for legal/judicial aid and free flow of information, so most of the remainder has been civil society support.
- These NOK 1.2 billion have been allocated to 375 different agreement partners, but only 50 have received support for at least three years with a total of more than NOK 2 million. Together they account for nearly NOK 788 million – 65% of the total.
- The largest group are the 22 Norwegian organizations, with total funding of NOK 563 million over 70% of the funding for the 50. The Norwegian partners are either NGOs, or public/semi-public institutions like universities/research milieus, or linked with Norway's same minority/indigenous people.
- Six UN bodies make up another partner group, receiving about 10% of the total, while a larger number of international NGOs and rights bodies have received a series of smaller allocations over time.
- The one country/region that has got considerable funding, is Palestine/Israel,
 where a total of eight organisations have received over NOK 22 million, but in a
 very discontinuous pattern. The reasons for this "stop-go" funding is not known,
 but would be worth looking into, given that human rights work normally is considered long-term and sustained effort.
- The same question can be raised about the small-scale often one-time allocations to the other 300+ partner organisations in terms of expected results from such a fragmented funding.

4. Agreement Partners for Human Rights Activities

The funding for human rights has been channelled through literally several hundred different organisations: multilaterals (UN agencies, World Bank, regional bodies such as the OAS and AU); regional and international NGOs; local NGOs; Norwegian NGOs; Norwegian public institutions; partner country government offices or public institutions; and Norwegian and local private sector companies including consultants. Disbursements totalling NOK 230 million do not have an agreement partner identified.

From Annex table A.4 it can be seen that Norwegian NGOs were agreement partners ("channel") for almost 40% of the funding, while Norwegian public institutions channelled a further 10%. The multilateral system signed for 21% of the funds, and local NGOs nearly 10%, leaving regional and international NGOs to manage just over 8%, while 9% went through a variety of channels (the remaining 3% is the funds for which the channel is not known). Figure 4.1 shows the relative distribution across main groups of agreement partners.

Multilateral
Local NGOs
Reg/Int NGOs
NOR NGOs
NOR public inst
Others

Figure 4.1: Share of funds through identified alternative channels

4.1 Norwegian NGOs

There is a large number of Norwegian NGOs that have received funding for human rights activities. The large number of recipient countries is largely due to Norwegian NGOs having activities around the world and thus Norway funding human rights schemes in countries where Norway otherwise does not have much presence or necessarily any particular policy when it comes to human rights in that country.

While many NGOs were active, the bulk of the money – as in most other fields of Norwegian development cooperation – was handled by the "big five" NGOs: Norwegian People's Aid (NOK 627 million), Norwegian Refugee Council (NOK 383 million), Norwegian Church Aid (NOK 361 million), Save the Children-Norway (*Redd Barna* – NOK 359 million), and Norwegian Red Cross (NOK 116 million). These five account for about NOK 1.85 billion or just over 60% of all Norwegian NGO handled funds.

It should be noted that private foundation-based research institutions like Christian Michelsen's Institute (NOK 22 million), FAFO (NOK 90 million) and the Peace Research Institute of Oslo (NOK 67 million) are included in this category.

Other Norwegian NGOs that have had large programs include the Atlas Alliance (an umbrella organisation for the various organisations for disabled people), for a total of NOK 143 million; Caritas (NOK 109 million), the Norwegian Helsinki Committee (NOK 100 million), CARE (NOK 64 million), PLAN (NOK 44 million) and the Norwegian Rainforest Foundation (NOK 42 million).

"The big five" tend to have programs across the range of human rights concerns and across the globe. But many other NGOs target specific beneficiary groups in the partner countries, and work in different sub-sectors as classified by DAC. The Rainforest Foundation is particularly concerned with rights of indigenous people while the Atlas Alliance concentrates on groups with disabilities, for example.

As noted earlier, it is difficult to discern any larger structures in the portfolio, but some of the support seems unnecessarily fragmented. The Rainforest Foundation had six different agreements on Peru in 2008 alone, for example, and further scrutiny of the database would undoubtedly uncover more cases like this one.

The impression of a fragmented Norwegian NGO portfolio may be very incorrect, however. The reason for this comment is that the larger NGOs in particular have much larger programs in the countries where they work, where the Human Rights activities might be only a small part of the larger efforts. When looking at Norwegian People's Aid in the Balkans, for example, they had a media program that ran throughout the Western Balkans over the last ten years that sums up to around NOK 42 million (see section 6.1). The total program that NPA managed with Norwegian funds in the Western Balkans during that same ten-year period was about NOK 535 mill. In addition came considerable funding from other sources like the EU and UN agencies. The media program ought therefore to be understood in light of the larger efforts the NPA was engaged in on the democratization, support to minorities, reconciliation and reconstruction, etc. Since this study is only looking at the Human Rights-funded activities, it is missing these kinds of linkages to what often are much larger programs in that same geographic area.

4.2 Norwegian Public Sector Institutions

Norwegian public institutions have become more active in the human rights field. The largest single actor has been the Police Directorate, which is primarily due to its heavy engagement in the Western Balkans. It can also be seen that the engagement was higher at the beginning of the period than later on, as the intensity of

effort increased (i) right after the war in Bosnia ended, and (ii) after President Milosevic was toppled in Serbia. The Police Directorate signed for a total of NOK 279 million.

The Norwegian Centre for Human Rights received nearly as much, with a total of NOK 224 million. Much of its funding was for global programs, but of course also the programs run in China, Indonesia and South Africa, among others. In addition the University of Oslo itself (the NCHR sorts under the Faculty of Law at the University), received NOK 60 million. The Peace Corps is considered part of the public sector, so its NOK 70 million have been registered here. Together these four institutions account for over 45% of the total funding through this channel.

The average size of the more than 500 disbursements is considerably higher than for the NGOs, nearly NOK 1.6 million, in large part because some of the contracts with the Police Directorate, for example, were above NOK 10 million.

4.3 Multilateral Channels

Within the multilateral family, one can distinguish three main sub-groups. The first one is the World Bank, which received just over NOK 200 million, NOK 180 million of which was for the Holst Fund in the Palestinian territories in 2001-2002, as pointed out earlier.

The second group is the UN agencies, where UNDP is by far the largest recipient. Norway funded UNDP activities for about NOK 543 million, so it is the second-largest single recipient of Norwegian funding after Norwegian People's Aid. UNDP's activities include both general global programs, but also specific activities that Norway funds through it, such as the support to civil society and legal sector reform in Guatemala.

While its programs span the globe, it receives funding both for human rights, support to civil society, some for free flow of information, and support to the legal and judicial sector.

The UN High Commissioner for Human Rights was the second largest channel for Norwegian funding, for a total of NOK 187 million, while UNICEF received NOK 94 million. As with UNDP, UNHCHR's funding was for a mix of global programs and country-specific interventions. The funding tended to be on average fairly substantial – grants were typically in the NOK 2-5 million range, and often "round" numbers indicating they were for running offices rather than for specific projects. UNICEF's grants were also a mix of global and country-specific, and included some quite substantial grants.

The third sub-group are various regional bodies, like the Organisation of American States (NOK 33 million), the Organisation for Security and Cooperation in Europe (NOK 42 million). In total, though, this last sub-group is not of major importance as channel for Norwegian human rights funds.

The multilateral system as such remains important to Norway, however, as it handled over one-fifth of the funding – nearly NOK 1.7 billion. However, compared with Norway's general policy goal of having about half its funding go through the multilateral system, this in fact is low. This is particularly so given that the UN system has much of its legitimacy tied to being relevant and many agencies' desires to be seen as the focal actor of the international community for the various dimensions of human rights. One reason for this situation is presumably that Norwegian NGOs have proven to be both adept politically at "selling in" their programs to Norwegian authorities on specific projects and activities, but also because they generally have reasonable credibility when it comes to delivering results (one of the issues that will be looked at in this evaluation, however). The UN system faces questions about the extent to which they really are able to deliver tangible results in a timely and cost-efficient manner, and this may lead to a ceiling on the amounts Norway is willing to channel through UN bodies (again an hypothesis worth pursuing, though this evaluation does not include this dimension to look into).

The average size of the disbursements here is over NOK 2.5 million, but again this is due to the fact that at the tail-end of the distribution there were some large disbursements, such as two for NOK 50 million for the Holst Fund.

4.4 Local NGOs

Country-based NGOs have handled nearly 1,000 disbursements with total budgets over NOK 760 million. While this means that the average size of the disbursements in this channel is the smallest, this is of course not surprising. Many of the local organisations are in the phase of establishing themselves or have a fairly limited size due to their activity, such as advocacy or monitoring bodies.

But some local NGOs have still received sustained and considerable assistance: Sarvodaya in Sri Lanka got NOK 9.6 million from 2000 to 2006 in nine agreements; SAHIL in Pakistan over NOK 8.2 million over an eight-year period; PROGRESSO in Mozambique over NOK 16 million over six years; and the Legal Resource Foundation active in Zambia and Zimbabwe has been funded throughout the tenyear period for a total of NOK 33 million. When going through the list, it is in fact notable that many of the organizations have received funding over several years, and as the examples above show, in the aggregate this may amount to considerable sums.

What is more difficult to read out of a database like this are the links that may exist between the different organisations that have been funded in a given country – that is, has there been a larger strategy behind the funding? But in some countries, this seems fairly obvious. In Brazil, funding has gone to APIZ (Associacão do Povo Indigena Zoró), Associação das Mulheres do Alto Rio Negro, CCPY (Comissão Pró-Yanomami), CIR (Conselho Indigena de Roraima), CTI (Centro de Trabalho Indigenista), ISA (Instituto Socioambiental), OPAN (Operacão Amazônia Nativa), Protecção Ambiental Cacoalense and União das Nacões Indígenas de Tefé. All of these are organisations for or by the indigenous populations in Brazil, and even AFINCO, a consulting and auditing organisation, has been funded because it provides services to these organisations. The entire ten-year funding of nearly NOK 50 million in Brazil

has therefore been for an integrated and comprehensive program to support NGOs that fight for indigenous rights and sustainable development.

In other countries there may be similar programs or strategies behind the funding, but somewhat more difficult to discern by simply reviewing the database. There may, for example, be two or three themes, which may be difficult to catch partly because the names of the organisations say very little, and because what is in the database in terms of project explanation is either deficient or – most often – fully absent.

But this observation opens for the interesting possibility that the funding of local NGOs may be more strategic in structure and objectives than the much larger funds that are channelled through Norwegian NGOs.

Because this evaluation is not going to look at any country programs, it will not be possible to really pursue this line of analysis, but may be worthwhile in some future studies.

4.5 Regional and International NGOs

This group of channels seems to be the most fragmented, with many actors receiving limited number and size of funding. But there are some organisations such as IWGIA (International Work Group for Indigenous Affairs) that have received continuous support (NOK 15 million over the last six years), IWPR (Institute for War and Peace Reporting – NOK 17.5 million since 2001), while others like MRG (Minority Rights Group) has received funding throughout but at a much lower level, for a total of about NOK 5.4 million over the ten years.

Even regional NGOs have in some cases gotten substantial amounts. The IIDH (*Instituto Interamericano de Derechos Humanos*) is the largest, with over NOK 52 million during these ten years, while IDASA (Institute for Democracy in South Africa) which works in the southern Africa region, got NOK 14.2 million and ISS (South Africa's Institute for Security Studies) ended up with over NOK 28 million.

Another interesting avenue of inquiry might thus be the possible linkages between stronger regional bodies like IIDH and ISS with country-based organisations that work on human rights. Given what seems to be fairly sustained funding for some key organisations, it would be useful to see to what extent such regional bodies strengthen local organisations, or to what extent they take attention and thus potentially also funding away from them, while generating services and knowledge that may perhaps be very useful, or perhaps mostly relevant to the specific environment in which the regional body works (while ISS may have a regional reach its work may be much less relevant or interesting in poorer neighbouring countries than within much more sophisticated South Africa itself).

Since this evaluation does not have an explicit country or regional focus, however, it will not be possible to further explore these issues here.

4.6 Other Channels

Among the other channels, the most interesting grouping is government ministries and other public bodies in recipient countries. Together they handled nearly NOK 590 million – about 7.4% of the total. While this is a substantial amount, it includes some "anomalies": the Tanzanian Ministry of Finance handling the large-scale land titling program that Norway funded (the "de Soto program") that seems to have disbursed nearly NOK 58 million.

A more classic public sector support program was the one for the judiciary in Kenya, which since 2004 received a total of nearly NOK 54 million channelled through the country's Ministry of Finance. A similar program in Uganda used the same channel for the NOK 17.4 million provided. So of the NOK 311 million provided through the government, the three East African countries' ministries of finance handled NOK 130 million – over 40%.

On the other hand, two large-scale programs at the University of Addis Ababa received over NOK 60 million during the period 1999-2007, reflecting long-term capacity building at an important public body. Ombudsmen in Guatemala and Honduras received a total of NOK 11.2 million, the one in Malawi NOK 4.7 million and the Palestinian Independent Commission for Citizens' Rights over NOK 8.7 million.

As part of the contributions to managing conflicts, in Sri Lanka Norway funded the Monitoring Mission with nearly NOK 40 million (though it is perhaps stretching it to classify this as a *Sri Lanka* body) and the independent Press Institute with NOK 12.3 million.

A more traditional support is for the Zambian judiciary, with over NOK 31 million. When looking at the East-Central region of Africa, Norway has thus contributed substantial amounts to legal and judicial reform through the public sector – either central ministries or other bodies of the state.

4.7 Trends over Time

In terms of the relative importance of channels over time, figure 4.2 shows the shares of the key channels during this ten-year period: Norwegian NGOs, Norwegian public institutions, multilateral system, regional/international NGOs, and local NGOs.

1999 was clearly an "outlier" in terms of share – the multilateral system only represented 13%, whereas in most years it has channelled between 21% and 35%. By the same token, Norwegian NGOs that year handled nearly 60% of the funding whereas in most years the share has varied between 40-46%.

Looking at the figures, there is no real trend across channels. One could perhaps have expected that the importance of local NGOs would increase over time, for example at the expense of Norwegian NGOs. But this does not seem to be happening. Rather shares jump up and down more probably as a function of particular situations: when a lot of funding went to the Western Balkans, where Norway relied heavily on Norwegian actors and in particular public institutions like the Ministry of Justice and the Police Directorate, their share increased. But this is not a function

of longer-term strategic thinking but rather the response to specific situations as they arise.

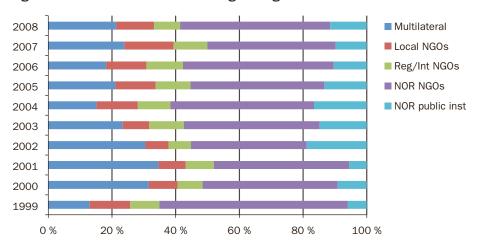


Figure 4.2: Relative share of funding through alternative channels over time

But if this speculation is correct, it may be that funding that is classified as for "human rights" may have a slightly different connotation that one would have expected. While the notion of human rights leads one to think of rather fundamental political issues in a society, and even "deeper" societal values and traditions (such as the role of women in societies around the world), then short-term *ad hoc* funding may be addressing either more short-term phenomena, or some of the funding may be for more short-term political or opportunistic reasons. The question then is to what extent such short-term interventions are likely to succeed, or indeed if there were other objectives that were set for these short-term projects.

It may therefore be that the human rights portfolio consists of two kinds of interventions. One are longer-term activities based on strategic programming, such as seems to be the case for many of the country-based or regional activities that are implemented by local actors, whether NGOs or public sector entities. On the other hand there are activities funded through Norwegian – and to some extent multilateral – actors. In this latter group there seem to be more *ad hoc* activities that may be more short-term and politically determined.

This evaluation will not be in a position to pursue this hypothesis, so it will therefore not be possible to test for possibly differentiated Outcomes from different kinds of human rights interventions – an issue that would seem to merit further exploration.

4.8 Findings and Conclusions

• The main groups of agreements partners have been first of all (i) Norwegian NGOs with nearly 40% of the funding, (ii) the multilateral system with about half of this, and then the three channels of (iii) Norwegian public institutions, (iv) local NGOs, and (v) regional/international NGOs with about 10% each. The remaining 10% is spread across local public sector actors and private sector actors both in Norway and partner countries.

- Overall, it is civil society organisations Norwegian, local and regional/international that handle the bulk of the funds over 56%.
- Among the Norwegian NGOs, "the big five" Norwegian People's Aid, Norwegian Refugee Council, Norwegian Church Aid, Save the Children-Norway and Norwegian Red Cross handled over 60% of the funding. Their reach is global and it is not possible from the database to see possible strategic focus/ longer-term thinking, but the overall impression is one of fragmented funding over many different issues and countries. This, however, may be a very incorrect view because these NGOs have much larger programs in the countries where they work, so the Human Rights activities are presumably only a part of a larger program in a given area (see chapter 6 which gives some examples).
- Among the Norwegian public institutions, the Police Directorate was the largest recipient, largely responding to the Western Balkans crisis – and thus a lot of short-term interventions – while the Norwegian Centre for Human Rights is focused on a limited number of longer-term country programs.
- The multilateral system includes (i) the World Bank, (ii) UN agencies, (iii) regional bodies. Funding is a mix of opportunistic channelling large-scale funding through the World Bank to Palestine and ad hoc projects (UNDP) to longer-term programs and thematic concerns (UNDP global and some country programs, UNHCHR, others). The funding for the multilateral system in this field is probably largely not captured here, since that is part of the large-scale block grants to the agencies. However, it is noteworthy that in a field that is eminently UN-relevant, the role of the UN is limited.
- Local NGOs seem to be receiving considerable long-term and strategic support, such as Brazil's, which has a long-term coherent, comprehensive and consistent program centred around indigenous rights and sustainable development. But other examples also exit that show longer-term funding, presumably built around a mix of capacity development and local projects/advocacy (see the next chapter on Free flow of Information programs).
- Regional and international NGOs also seem to be funded based on longer-term considerations. What is not clear but would be interesting to pursue are the possible synergies or disjunctures/dysfunctionalities between regional/global NGOs and local/national ones. That is, if Norway has a human rights program or strategy in a region, is it clear that Norway is funding the appropriate balance between regional and national, and how are such possible synergies ensured?
- Also when it comes to funding through local public institutions, this seems to be built around longer-term thinking, often centred on capacity development such as in the legal and judiciary sector in a number of countries.
- There does not seem to be any trend in terms of one channel becoming more important over time than others. Instead the picture is one of relative importance between channels being unstable and perhaps shifting more in accordance with Norwegian political needs.
- This seems to reflect a notion that in particular Norwegian actors may in part be
 used to implement Norwegian political priorities, apart from their own longerterm programs. That is, the portfolio seems to contain a mix of short-term
 opportunistic funding along with more medium-term programmatic support.

•	There are thus a number of issues that ought to be pursued. Given the structure of this evaluation, which does not contain any cross-actor or country-based assessments, they cannot, unfortunately, be addressed within this task.

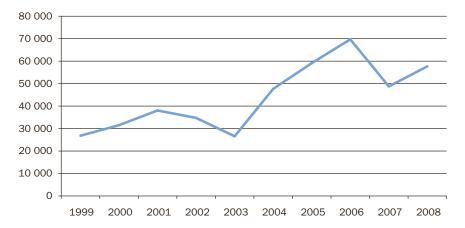
5. Support to Freedom of Expression

One of the key areas to be addressed in the evaluation is Norwegian support to Freedom of Expression. This is being looked at from two angles. One is the funding under the DAC sub-sector "Free Flow of Information". The other is based on those partners which the Human Rights section in the MFA consider to be the most important ones they work with regarding this area

5.1 Free Flow of Information Funding

The DAC sub-sector "Free Flow of Information" includes funding totalling just above NOK 507 million for the eleven years 1999-20098. This has grown fairly steadily over time, as shown in figure 5.1 below – from NOK 27 million in 1999 to nearly NOK 66 million at the end of the period.

Figure 5.1: Free Flow of Information funding, Annual Disbursements, NOK '000



While the funding has increased, the number of disbursements has remained fairly stable, ranging from a low of 29 in 2003 to a high of 46 in 2006. In the other years the number has largely been in the mid-30ies. This means the average size of projects, as reflected in annual budgets, has increased from around NOK 770,000 in 1999 to over NOK 1.6 million in 2008.

The size distribution of the payments shows that the *range* of annual budgets varies a lot, but that the "typical" (mode) budget was in the NOK 500,000 – 1 million

⁸ Note that this chapter includes 2009 in the analysis, as more recent data have been made available, and this field has taken on added importance exactly during the last two years being looked at – 2008 and 2009.

range (table 5.1). What pulls the average up are the three largest projects, which were the disbursements to the school of journalism in Ethiopia during the three years 2004-2006, averaging nearly NOK 13 million (the other large-scale projects were two disbursements of NOK 10 million each to the Inter-American Development Bank's trust fund on anti-corruption, where "access to information" was a key feature – a border-line DAC-sector classification decision).

Table 5.1: Range of size and number of disbursements for the ten-year period 1999-2008

Range size of payments	Number of disbursements	Disbursements, NOK
NOK 50,000 – 100,000	35	2,463,000
NOK 100,001 – 250,000	51	8,681,000
NOK 250,001 – 500,000	78	30,051,000
NOK 500,001 – 1,000,000	92	70,207,000
NOK 1,000,001 – 2,500,000	58	98,680,000
NOK 2,500,001 – 5,000,000	42	164,320,000
NOK 5,000,001 and above	10	87,867,000

When looking at the funding by partner country, it is clear that the support has been concentrated in a few areas. Table 5.2 shows all countries and/or geographic areas that received more than NOK 20 million in total financing over the ten-year period, and from this it can be seen that the five largest recipients account for nearly half the total funding:

Table 5.2: Distribution of funding by largest partner countries, regions, 1999-2008

Geographic regions	Total disbursements, NOK
Western Balkans	67,590,000
Zambia	52,138,000
Ethiopia	50,122,000
Mozambique	34,830,000
Zimbabwe	20,171,000
Total	225,211,000

5.1.1 Western Balkans

Regarding what is termed "Western Balkans", this in fact covers support to five different states: Bosnia and Herzegovina, Kosovo, Macedonia, Montenegro and Serbia as well as to "Ex-Yugoslavia". Despite the funding going to a number of different states, the evaluation team considers it as one joint effort because it was part of a

coherent attempt by Norway to assist the region as a whole during this period. While there was not an explicit media or freedom of expression strategy on Norway's side (Scanteam's recent evaluation of Norway's support to the Western Balkans points to the lack of any kind of strategy at country or sector levels), funding allocations were done as a centralized exercise in Oslo and the entire program was managed as a joint portfolio from the MFA.

What is telling – and also typical of the assistance to the Western Balkans – is that Norwegian actors were key agreement partners. Norwegian People's Aid (NPA) handled contracts worth NOK 42.4 million – 63% of the total – while the support to journalism training in Kosovo went through Gimlekollen college, for a further NOK 2.8 million. 36 of the 61 disbursements were to these two Norwegian actors (see Annex table A.7).

NPA had a pan-territorial strategy, funding local actors in all the five states. NPA is therefore the key actor on the media scene as far as Norwegian support in the Western Balkans is concerned. Their program was handled from their regional office in Belgrade, which is another reason for considering this a regional rather than a state-by-state support.

5.1.2 **Zambia**

The second largest program is in Zambia, where the structure is more in line with standard Norwegian development cooperation. All the disbursements, with the exception of one small contract with the University of Oslo, are with local partners. The funding has been for a reasonably structured program of interventions that have all been funded over a certain time period (see Annex table A.8).

Table 5.3 shows that the four major programs – support to Evelyn Hone college, the Media Trust Fund, ZAMCOM and Zambia Independent Media Association (ZIMA) – account for 27 of the 32 payments, and for NOK 51.7 million of the total of NOK 52.1 million provided to Zambia – over 99% of total funding.

Table 5.3: Media Funding in Zambia, by major partner programs, in NOK

Partner Institution	No of disbursements	Period	Value
Evelyn Hone college	7	1999-2006	13,665,000
Media Trust Fund	9	1999-2008	20,603,000
ZAMCOM	5	1999-2002	6,070,000
ZIMA	6	1999-2002	3,050,000

All these four programs were funded as of the beginning of the program period, and while the last two terminated in 2002, the others continued to 2006 and 2008, respectively. Since the database that was looked at does not go further back than 1999, it is not known if these initiatives were begun earlier, but it is reasonable to assume that this may be the case – a question that will be explored if Zambia is in fact accepted as one of the cases in this field.

5.1.3 Ethiopia

Of the just over NOK 50 million provided to Ethiopia under this heading, NOK 48.7 million – over 97% of the total – was for the school of journalism at the University of Addis Ababa. This program ran from 2002 through 2007 (see Annex table A.9). The Ethiopia program has been reviewed and evaluated several times and thus is well documented.

5.1.4 Mozambique

The structure of the program in Mozambique is similar to the one in Ethiopia. A support to the development of free and independent media through UNDP/UNESCO that ran from 1999 through 2006 received NOK 30.2 million of the NOK 34.8 million to the country – nearly 87% of the total funding (see Annex table A.10).

A further 11% of the funding went to the Nordic-SADC Journalism centre in Maputo. This was a regional training centre funded by the Scandinavian countries with Denmark in the lead, and where Norway contributed around NOK 3.85 million during this program period. The remainder of the funds were for small one-off activities.

5.1.5 Zimbabwe

The Zimbabwe program, though the smallest of the five, is structurally similar to Zambia's. Funds have gone to three major interventions: support to the Media Monitoring Project in Zimbabwe (MMPZ), which received about NOK 7.3 million during the period 2000-2007. The International Media Support got NOK 7.5 million to help develop a media strategy (2007-08), while the University of Oslo/Institute of Media and Communications has had a collaborative program with the University of Zimbabwe in Harare during the period 1999-2002 that received nearly NOK 3.4 million. Together these three activities thus received a little over 90% of the total funding of NOK 20.2 million (see Annex table A.11).

5.2 Direct Partners

Norway has had Freedom of Expression as an important area within its human rights work, and published guidelines for its media support in 2004. Support to Freedom of Expression as a field in itself has only recently been highlighted, however, through a couple of speeches by the Minister – in May 2008 and June 2009. Based on this, the support to this field has increased considerably.

In order to implement this new priority field, the Human Rights section in the MFA has identified seven organisations as their most important partners. They are listed below with the funding they have received from the MFA during this eleven year period, where it is clear that funding for the last two years has in fact increased dramatically – from an average of around NOK 3 mill during the four years 2002-2005, doubling to a little over NOK 6 million the year after, doubling again in 2007 to nearly NOK 11.2 million, and doubling yet again to nearly NOK 24 million in 2008 – an eight-fold increase in three years.

Table 5.4: Annual Disbursements, Key Partners for Freedom of Expression (NOK '000)

	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	Total
Article 19										861	700	1,561
CJFE			400		50	200	275	989	1,030	1,100	1,320	5,364
ICORN										100	500	600
IMS									5,361	9,204	10,527	25,092
IWPR			1,000	2,804	1,848		2,359	3,103	2,897	10,447	9,533	33,991
Norske PEN	20	60	390	845	417	2,290	398	1,150	1,458	1,646	5,160	13,834
Rafto- stiftelsen		275		246	250	200		1,000	450	530	619	3,570
Totals	20	335	1,790	3,895	2,565	2,690	3,031	6,243	11,196	23,887	28,359	84,011

CJFE: Canadian Journalists Free Expression ICORN: International Cities of Refuge Network PEN: Poets, Playwrights, Essayists and Novelists

IMS: International Media Support

IWPR: Institute for War and Peace Reporting

However, when we look at the funding to these organizations over the budget line managed by the Human Rights section itself (163.71, "Emergency Relief, Humanitarian Assistance and Human Rights"), the picture is rather different (see table 5.5 below). Instead of a total funding of over NOK 84 million, the Institute for War and Peace Reporting received nothing, most of the funding for the International Media Support NGO is only about one-seventh from the Human Rights budget. In all, just under 30% of the total funding for these key partners comes from the Human Rights budget line – the remainder largely from the Peace, Reconciliation and Democracy fund.

If one were to identify the key partners in the field of Freedom of Expression from table 5.4, the most important would be the Institute for War and Peace Reporting (IWPR) and International Media Support (IMS). In table 5.5, however, it appears that the Norwegian PEN association is the one that has received the most direct support for its Freedom of Expression work from the Human Rights budget line.

Table 5.5: Annual Disbursements, from Budget Line 163, in NOK '000

	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	Total
Article 19										861	700	1,561
CJFE			400		50	200	275	989	1,030	1,100	1,320	5,364
ICORN										100	500	600
IMS									861	653	2,000	3,514
IWPR												0
Norske PEN	20	60	365	792	417	2 290	398	1,150	1,408	1,625	3,160	11,685
Rafto- stiftelsen		275		246	250	200			450	300	300	2,021
Totals	20	335	765	1,038	717	2,690	673	2,139	3,749	4,639	7,980	24,745

5.3 Findings and Conclusions

- Funding for Free Flow of Information has risen fairly steadily over the period, from NOK 27 million in 1999 to NOK 66 million in 2009, for a total of NOK 507 million.
- There is a high geographic concentration, with five regions/countries receiving 50% of the funding: Western Balkans, Zambia, Ethiopia, Mozambique and Zimbabwe. The average size of annual project budgets has doubled during the period, from around three quarters of a million NOK to over NOK 1.6 million ten years later.
- The size distribution of the portfolio still shows a large number of smaller projects, where the typical annual budget is between NOK 0.5-1 million. The fact that the average size has increased over time is primarily due to one big project in Ethiopia.
- In the four traditional development partner countries, the funding has been based on a structured program in Ethiopia and Mozambique focused on a particular project, in Zambia and Zimbabwe on a core of three or four projects. In the Western Balkans, Norway has channelled more almost two-thirds of the funding through a large Norwegian People's Aid, which in turn designed the program funded in five Western Balkan states. In addition Norway funded a school of journalism in Kosovo through a Norwegian media college the same one used in Ethiopia and Sudan.
- As far as the partners selected by the Human Rights section in the MFA for its
 Freedom of Expression support, the seven organisations mentioned have
 received a total of NOK 84 million over the period, but only 30% of this is from
 the Human Rights budget line 163.71. The largest recipient of this latter funding
 is Norwegian PEN.

Proposal for Selecting Empirical Cases for the Freedom of Expression Evaluation:

- The two largest disbursement programs Western Balkans and Zambia should be the subject of field-based case studies.
- This is further justified by the different approaches to programming in the African countries versus the Western Balkans, and in particular the strategic role played by Norwegian actors in the Western Balkans versus local partners in the African countries.
- Both of these cases involve a number of projects, and thus present a "richer" experience base than the other country-based programs looked at. Ethiopia and Mozambique in particular are single-project programs and have both been reviewed and evaluated fairly extensively. These cases are therefore typical candidates for desk studies since their contents are relevant to the evaluation.
- The Zimbabwe program, like Zambia's, consists of several projects, but is much smaller and has recently been reviewed by Norad, which thus can form the basis for a another quick desk study.
- Of the key partners for Norway's Human Rights section addressing Freedom of Expression, Norwegian PEN stands out as the most interesting actor, having been funded consistently during the period. Norwegian PEN should therefore also be looked into.
- Bottom line: The Freedom of Expression evaluation should be based on field work in the Western Balkans and Zambia, complemented with desk studies on the programs in Ethiopia, Mozambique and Zimbabwe and the support to Norwegian PEN.

6. Country Support

The human rights funding in terms of the contents varies considerably from one context to another. That means that the profile varies from one country to another, and may also change over time within a country, given changing circumstances. A database mapping cannot provide much information in this regard, though some examples might illustrate the richness and complexity of the human rights funding Norway has provided.

6.1 Palestine Program

The Norwegian human rights program in the Palestinian territories is, as noted, the largest single country financing, with total disbursements of NOK 460 million. It has funded a series of different interventions:

- The local branch of Transparency International, AMAN, which produces an annual corruption perceptions report on the Palestinian territories has received funding since 2004, and through 2009 this has amounted to nearly NOK 7.7 million. These reports, while being important for the internal discussions in Palestine about the level, nature and changes in perceived corruption, provides important information to Norway and other donors providing budget support since it contributes insights to the kinds of fiduciary risks they are potentially exposed to.
- The eight groups that have been funded under the support to Freedom of Expression noted in table 3.2 make up an interesting "coalition" of actors addressing different aspects of human rights monitoring and freedom of expression. Whether there is any longer-term "strategy" and linkages between the actors this study of course has no way of knowing.
- Another kind of context that is difficult to see from the data is when the human
 rights program is part of a larger intervention. The Norwegian Refugee Council
 has a human rights program spanning this period that has received over NOK 28
 million but the total NRC program is over NOK 173 million. Only by knowing both
 the contents of the Human Rights program and the larger program and their
 linkages is it possible to say something sensible about the human rights intervention itself. Similar situations exist for a number of other large Norwegian
 NGOs engaged there.
- Norway has provided a total of NOK 67 million to TIPH, the Temporary International Presence in Hebron. Some of this has been classified as "Human Rights", but from the data it is not clear if this is due to mis-classification or because there are in fact activities carried out by TIPH that merit this categorization.
- As noted earlier, the NOK 180 million that has gone through the World Bank trust fund is difficult to reconcile with the "human rights" label, so maybe a large

share of the human rights funding in Palestine may have been caused by faulty classification.

Annex table A.12 provides a listing of all the interventions funded in the period 1999-2008 under the Human Rights rubric. About 65 different organisations – local, international and Norwegian – have received funding, most of them over several years. There is thus some consistency of funding over time, though the actual contents of the different organisations' programs are not known so it is not obvious what the thematic focus has been.

The team has not looked at the country programs/strategy notes that Norway has produced for its support to the Palestinian territories. It is thus not known to what extent Norway has had an explicit human rights funding strategy, and to what extent funding has followed this and the degree of success that has been achieved.

6.2 Guatemala Program

The program in Guatemala contains some of the same challenges as seen in the case of Palestine. There are a number of large Norwegian NGOs that have quite comprehensive programs, including in various fields labelled as Human Rights, but the extent to which these are stand-alone or complementary/components of other larger interventions is not possible to see.

There is a large Human Rights program channelled through the UNDP that covers both human rights support – especially through civil society organisations – but also to judicial reform that is tied to improving the human rights situation in the country. In the case of Guatemala, it may be that Human Rights in fact is a dominant theme for Norwegian support, as a follow-up to the peace agreement that Norway was heavily involved in.

If that is the case, it could have been interesting to review linkages between Human Rights interventions and more classic development support, especially since much of what is termed Human Rights interventions appear to be heavily tilted toward capacity development, both in the judicial/legal sector, and the support through civil society.

6.3 African Partner Country Programs

The Human Rights funding in the larger partner countries like Mozambique and Tanzania are fairly small compared with the overall funding. As also pointed out above, most of the funding for human rights interventions come from the regional allocation to Africa and not from the Human Rights budget line.

When looking at the Tanzania program, the program for titling of land is classified under the Legal and Judicial development DAC sub-sector. The funding for this is all from the direct funding for Africa, not from the Human Rights chapter. Some other activities in the same DAC sub-sector are paid for by the Civil Society and some from the budget line for Research, Quality Assurance and Evaluations. That is, the Embassy in Tanzania has to mobilize resources from different budget lines in order to put together its overall program. The country program thus is a matrix of objectives (Human Rights, Roads Development etc) and budget lines (163.71 for Human

Rights, 160.50 Civil Society/Peace Corps support) that provide the overall funding objectives linkages necessary for the country program to fall into place.

In this context it becomes difficult understanding the Human Rights component without seeing the larger picture, both on the objectives side (what are the various objectives Norway is supporting with its funding, and what are the possible crosslinkages), and on the funding side. What may seem like a clear and obvious objective for a budget line in Oslo – such as human rights – thus may become a somewhat different issue when the funding is made available for activities on the ground in Tanzania, as there is considerable "co-mingling" of budget line and objectives when putting the program together.

6.4 Findings and Conclusions

- Country-based human rights programs face a number of challenges with regards
 to how to analyze them. In Norway's traditional partner countries the human
 rights portfolio makes up only a small part of the overall program but even that
 part draws on funding from a number of different budget lines, where the most
 important is the country-based allocation and not the "objectives-driven" budget
 line for Human Rights.
- In the post-conflict countries where Norway funds human rights programs, the
 situation may be somewhat different since these programs may be a larger
 share of the overall portfolio. But even in these countries the picture is complex
 as there are different kinds of agreement partners, such as Norwegian NGOs,
 UN agencies, and local actors, all with different approaches and specific kinds of
 interventions.
- For the Norwegian NGOs, for example, the human rights portfolio is typically only part of their larger interventions and their country-based interventions in the human rights field may be linked with human rights activities elsewhere (for example a global program for women's rights, or an access to justice-program) as much as with their program in-country. Understanding the logic of intervention thus requires fairly good knowledge of the country, the country program, and the agreement partner's program.

Overall (tentative) Conclusion

• The team has been asked to pay particular attention to budget line 163.71 (191.70 for the first three years), since this provides the "intellectual core" of the Norwegian Human Rights support. But this budget line has provided only NOK 1.2 billion of the nearly NOK 8 billion that has funded human rights interventions. Furthermore, in the field it appears largely to be "co-mingled" with other budget-line funded activities. Particularly in countries where Norway has long-term development cooperation, the human rights program may be fairly small, and within that the Human Rights budget line will typically also fund only a share of the human rights activities. The team will thus keep this particular budget line in mind in the work ahead, but will also have to bear in mind that this budget line is part of a larger puzzle that needs to be disentangled in order for this budget line to be visible.

Annexes (A)

ANNEX A: Background Tables

Table A.1: Aggregate Disbursements in current NOK '000 by year and key DAC sub-sector

Year	Legal, judicial	Civil society	Human rights	Free flow of info	Total
1999	40,516,960	162,115,000	205,116,000	26,816,580	434,564,540
2000	72,761,960	315,928,400	333,571,300	31,508,400	753,770,060
2001	78,098,690	452,838,800	331,653,500	38,060,640	900,651,630
2002	85,133,160	457,380,600	402,801,600	34,736,780	980,052,140
2003	116,647,900	355,682,900	376,551,800	26,580,780	875,463,380
2004	174,406,400	483,926,900	233,363,700	47,673,160	939,370,160
2005	83,291,330	268,613,600	280,946,100	59,125,880	691,976,910
2006	63,639,280	245,881,900	338,098,800	69,705,600	717,325,580
2007	87,329,250	200,183,500	383,726,600	48,764,190	720,003,540
2008	102,621,300	328,668,000	432,531,500	57,679,000	921,499,800
Total	904,446,230	3,271,219,600	3,318,360,900	460,651,010	7,934,677,740

Table A.2: Annual disbursements to 15 largest recipient countries, in NOK '000

Year	Pal Terr	Guatemala	Bosnia	South Africa	Sri Lanka	Tanzania	Ethiopia	Zambia
1999	9,214,200	35,572,600	13,811,800	25,164,900	11,229,100	7,000,800	9,600,500	15,468,400
2000	23,918,700	29,109,400	22,796,200	26,785,200	14,167,800	9,860,600	8,077,100	25,083,500
2001	131,296,400	48,241,200	17,164,600	29,502,500	15,438,600	3,162,200	8,609,100	17,607,900
2002	109,550,500	37,488,500	41,202,700	18,144,900	46,240,300	9,033,800	15,957,500	22,219,000
2003	20,528,600	33,527,400	32,788,700	15,714,800	11,064,000	22,062,600	8,077,800	16,544,800
2004	35,405,200	40,772,900	30,937,700	17,627,500	52,675,700	29,180,600	19,486,300	15,537,600
2005	29,118,300	38,164,900	14,129,100	16,347,300	18,011,200	32,585,600	18,639,300	8,761,500
2006	31,519,200	31,428,600	11,873,500	17,821,700	13,765,700	16,906,000	26,759,700	20,012,900
2007	28,504,600	27,113,400	5,755,000	16,969,500	7,059,200	21,604,200	33,709,500	17,760,100
2008	39,302,500	30,683,600	26,328,600	16,814,300	10,954,100	33,585,200	30,977,100	19,856,200
Sub-tot	458,358,200	352,102,500	216,787,900	200,892,600	200,605,700	184,981,600	179,893,900	178,851,900

Year	Uganda	Angola	Sudan	Mozambique	Zimbabwe	Colombia	Kenya
1999	11,341,000	4,535,200	2,400,000	12,099,300	7,341,800	8,355,800	2,040,400
2000	5,958,100	11,133,400	10,563,900	16,250,400	10,356,700	22,285,700	2,655,100
2001	8,765,900	8,710,600	8,011,200	21,090,400	18,203,100	29,523,500	4,120,800
2002	8,484,900	8,732,600	27,875,700	19,053,400	21,637,900	10,715,400	4,072,900
2003	20,218,600	17,607,300	17,539,200	19,220,900	15,814,100	16,462,900	13,009,200
2004	26,315,300	23,027,400	19,646,500	11,710,500	15,624,000	12,705,800	9,844,400
2005	26,131,000	9,093,400	19,900,500	11,888,300	10,842,800	12,362,500	21,977,700
2006	19,448,800	16,466,400	13,963,700	7,879,400	13,821,000	2,298,600	27,248,600
2007	27,749,100	17,767,400	15,463,400	11,259,500	15,948,600	7,258,000	22,954,800
2008	15,294,900	36,250,100	17,320,200	18,482,600	18,472,400	6,992,000	17,899,100
Sub-tot	169,707,600	153,323,800	152,684,300	148,934,700	148,062,400	128,960,200	125,823,000
					Grand,total		2,999,970,300

Table A.3: Total disbursements to 15 largest recipients by DAC sub-sector, in NOK '000 and shares of totals

	Legal and Judicial Dev	Share	Strengthening Civ Soc	Share	Human Rights	Share	Free Flow of Info	Share	Total
Angola	356,3	0.2 %	92,527,7	% 8:09	48,406,8	31.6%	12,033,2	7.8 %	153,323,9
Bosnia	67,198,6	31.0 %	36,547,8	16.9 %	107,844,5	49.7 %	5,197,0	2.4 %	216,787,9
Colombia	3,045,1	2.4 %	56,559,3	43.9 %	69,036,7	53.5 %	319,2	0.2 %	128,960,3
Ethiopia	4,085,4	2.3 %	41,040,2	22.8 %	84,646,4	47.1 %	50,121,8	27.9 %	179,893,8
Guatemala	62,292,5	17.7 %	170,484,5	48.4 %	103,351,1	29.4 %	15,974,4	4.5 %	352,102,5
Kenya	61,038,5	48.5 %	33,658,1	26.8 %	29,966,4	23.8 %	1,160,0	% 6:0	125,823,0
Mozambique	15,095,6	10.1 %	37,586,4	25.2 %	61,422,4	41.2 %	34,830,4	23.4 %	148,934,8
PalTerr	17,223,0	3.8 %	313,150,8	68.3 %	127,780,3	27.9 %	204,0	% 0.0	458,358,2
South Africa	1,269,1	% 9.0	113,614,2	26.6 %	81,771,3	40.7 %	4,238,0	2.1 %	200,892,6
Sri Lanka	4,572,7	2.3 %	138,447,2	% 0.69	41,857,4	20.9%	15,728,5	7.8 %	200,605,8
Sudan	868,1	% 9.0	125,852,0	82.4 %	22,964,2	15.0%	3,000,0	2.0 %	152,684,3
Tanzania	62,843,2	34.0 %	101,354,7	54.8 %	16,085,1	8.7 %	4,696,7	2.5 %	184,979,7
Uganda	57,844,3	34.1 %	72,079,9	42.5 %	37,783,5	22.3 %	2,000,0	1.2 %	169,707,7
Zambia	48,908,4	27.3 %	52,428,9	29.3 %	25,376,7	14.2 %	52,137,9	29.2 %	178,852,0
Zimbabwe	10,704,4	7.2 %	65,284,3	44.1%	51,903,0	35.1%	20,170,8	13.6 %	148,062,5
Total	417,345,3	13.9 %	1,450,616,1	48.4 %	910,195,7	0.3	221,811,8	7.4 %	2,999,969,0

Table A.4: Total disbursements by major channel by year (main figures in NOK '000 – last line in NOK)

Year	Multilateral	Local NGOs	Reg/Int NGOs	NOR NGOs	NOR public inst	Others	Total	Other Channels	Total	Agree- ments
1999	50,119	49,211	35,220	228,617	22,899		386,066	NOR, Private, sector	41,890	30
2000	208,375	59,367	51,943	280,125	60,029		629,839	Consultants	39,088	127
2001	271,850	66,995	68,944	334,119	43,025		784,933	Government/ministries	310,562	202
2002	258,292	61,433	59,488	307,410	159,661		846,284	Recipient, public, inst	278,828	189
2003	181,059	64,295	83,857	330,150	114,490		773,851	Other, Priv, Sector	45,091	42
2004	123,920	105,740	83,753	368,041	135,248		816,702	Unknown	229,198	326
2005	123,623	73,804	64,060	246,018	77,971		585,476	Sub-total	944,657	916
2006	115,147	80,234	72,858	300,262	65,772		634,273			
2007	153,422	036'66	67,841	259,554	65,899		643,666			
2008	179,735	100,675	68,811	397,845	96,874		843,940			
Total	1,665,542	761,704	656,775	3,052,141	838,868	944,657	7,919,687			
Shares	21.0 %	% 9.6	8.3 %	38.5 %	10.6 %	11.9 %	100.0 %			
Agreements	664	296	620	3 335	532	916	7 034			
Shares	9.4 %	13.7 %	8.8%	47.4 %	% 9'2	13.0 %	100.0 %			
Ave size	2,508,346	787,698	1,059,315	915,185	1,576,820	1,031,285	1,125,915			

Table A.5: Funding by Major Chapter, Norwegian Budget in NOK '000

	1999	2000	2001	2002	2003	2004	2002	2006	2007	2008	Total	Share
150 – Regional allocation (general)	123,068	157,771	242,998	24,779							548,617	% 6.9
150 – Regional allocation, Africa				101,920	134,219	160,062	152,217	148,960	144,191	138,732	980,302	12.3 %
151 – Regional allocation, Asia				35,202	52,149	44,545	48,185	46,435	49,867	42,164	318,547	4.0 %
152 – Regional allocation, Middle East				44,052	5,906	1,897	3,488	4,043	4,285	6,700	73,370	% 6.0
153 – Regional allocation, Central/Latin America				36,493	29,302	45,186	37,389	37,402	46,872	55,305	287,949	3.6 %
160 (154) – Civil society and democracy	113,496 125,465	125,465	120,142	121,853	153,043	181,108	169,779	174,703	172,399	238,081	1,570,068	19.7 %
163 (191) – Emergency aid, humanitarian relief, HR	90,973	184,305	169,483	127,228	76,478	91,944	93,649	142,504	116,712	117,759	1,211,035	15.2 %
164 (192) – Peace, reconciliation, democracy	77,506	274,378	343,912	455,619	384,367	387,979	164,994	123,724	144,866	245,806	2,603,150	32.7 %
170/171 – UN, multilateral organizations			10,000	6,494	24,691	7,173	18,763	21,127	40,645	40,920	169,812	2.1 %
Other	29,520	11,850	14,118	26,412	15,308	19,477	3,512	18,429	10,168	43,034	191,828	2.4 %
Totals	434,564	753,770	900,652	980,052	875,463	939,370	691,977	717,326	730,004	931,500	7,954,679	100.0%

Table A.6: Agreement Partners, Human Rights Budget Line (163.71 – 191.70), NOK '000

Organisation	1999	2000	2001	2002	2003	2004	2002	2006	2007	2008	Grand Total
UiO – Norsk Senter for Menneskerettigheter	6,741,1	7,228,4			2,955,0	1,006,9	17,153,4	18,341,2	19,446,4	27,986,9	100,859,4
Norges Røde Kors		17,943,8	24,576,1	4,708,0	3,262,6		9,062,6	4,000,0	2,291,8	1,000,0	66,844,7
Kirkens Nødhjelp	4,657,0	9,765,7	14,790,9	17,986,6	3,895,0	714,0	7,291,6	5,574,2			64,674,9
UNHCHR – UN High Commissioner for Human Rights	1,556,0	16,250,0	11,750,0			2,550,0	2,000,0		4,000,0	4,000,0 23,200,0	61,306,0
Flyktninghjelpen		20,439,2	9,037,0	9,037,0 15,261,3	1,197,5	-1,572,6	1,229,0	9,021,0	-534,5	1,041,8	55,119,7
UiO – Universitetet i Oslo			9,218,5	15,443,1	10,644,5	13,447,5	1,238,2	-208,5	4,569,0	-118,3	54,234,0
Norsk Folkehjelp	7,835,8	14,150,0	1,000,0	1,000,0	597,3	3,803,5		20,903,5	1,651,3		50,941,4
Det norske Menneskerettighetsfond	4,538,6	3,818,6	3,330,0	4,412,9	4,270,9	3,600,0	3,675,0	3,830,0	3,830,0	3,830,0	39,136,1
Forskningsstiftelsen FAFO		1,390,0		800,0	6,887,0	14,800,0	250,0	6,454,0	20,0	2,836,7	33,467,8
Stiftelsen menneskerettighetshuset			194,0	3,215,0	2,791,0	4,820,0	4,935,0	7,305,0	3,500,0		26,760,0
UNDP – UN Development Programme	1,577,9	717,7	1,000,0	5,806,0	3,100,0	772,4	213,4	2,778,6	3,258,0	1,350,6	20,574,6
UN General Trust Fund		6,193,6	3,100,0	1,533,4	1,290,0	2,040,8		2,700,0	250,0	3,000,0	20,107,8
Redd Barna Norge		800,0	470,1	4,071,0	3,591,0	1,629,2		5,941,4	0,007		17,202,7
LSN – Landmine survivors network					3,823,5	4,000,0	4,500,0		0,009		12,923,5

Organisation	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	Grand Total
HRH – Human Rights House Foundation	155,0	480,0						1,950,0	2,100,0	5,850,0	10,535,0
UNOCHA – UN Co-ordination of Hum'n Affairs		3,500,0	1,950,0	2,000,0				2,800,0			10,250,0
Norske PEN		0,09	365,0	791,8	417,2	2,290,0	397,7	1,150,0	1,408,4	1,624,5	8,504,6
UNICEF			1,284,9	5,000,0			320,0			1,815,3	8,420,1
Henry Dunant Centre for Humanitarian Dialogue			1,000,0	4,000,0		2,700,0					7,700,0
Kompetansesenteret for urfolksrettigheter					1,200,0	1,200,0	1,200,0	1,200,0	1,200,0	1,500,0	7,500,0
ICTJ – International Centre for Transitional Justice						500,0	500,0	3,622,0	2,000,0		6,622,0
International Alert	1,400,0	1,300,0	200,0	1,000,0			2,400,0				0,009,9
PRIO – International Peace Research Institute, Oslo	776,0	3,660,8	120,0	770,2		280,0	151,9	112,5			5,871,4
LO – Landsorganisasjonen i Norge			400,0	2,950,0	250,0			1,076,9	849,8	295,3	5,822,0
Caritas Norge	2,538,8		1,635,1		-149,7	1,575,0					5,599,2
ISHR – International Service for Human Rights	250,0	510,6	250,0	250,0	525,0	270,0	400,0	1,000,0	850,0	850,0	5,155,6
MRG – Minority Rights Group International	0,009	0,009		700,0	300,0	400,0	450,0	9,668	570,0	0,009	5,119,6

Organisation	1999	2000	2001	2002	2003	2004	2002	2006	2007	2008	Grand Total
PDHRE – People's Decade of Human Rights Education	0,007	800,0	0,006	1,365,0	370,0						4,135,0
Association of Women Committees for Social Work, Palestine							860,0	800,0	2,450,6		4,110,6
Den norske lægeforening			259,9	422,0	198,2	530,0	575,0	9'609	714,2	701,9	4,010,7
Canadian Journalists Free Expression			400,0		50,0	200,0	275,0	950,0	1,030,0	1,100,0	4,005,0
COMISEDH – Comision de derechos humanos	150,0	771,3			9,069	698,1				1,043,5	3,353,5
Sametinget	200,0	337,0	200,0	200,0	200,0	200,0	350,0		550,0	0,059	3,187,0
ICJ – International Commision of Jurists				100,0	200,0	450,0	450,0	450,0	1,000,0	500,0	3,150,0
Hirondelle Foundation						1,400,0		0,036	755,9		3,105,9
Israeli Information Centre for Human Rights in Occupied Territory	480,0	647,0				975,0	975,0				3,077,0
Hamoked Centre for the Defence of the Individual		260,0				1,400,0	1,000,0				2,960,0
Samerådet			134,0	300,0	300,0	0,009	390,0	390,0	390,0	390,0	2,894,0
Coalition to Stop the Use of Child Soldiers	480,0	500,0		300,0				0,009	1,000,0		2,880,0
MIFTAH – Palestinian Initiative for Promotion of Global Dialogue & Democracy		1,000,0				500,0	650,0	0,099			2,810,0

Organisation	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	Grand Total
IRCT – International Rehabilitation Council for Torture Victims			0,009	0,009	400,0		400,0		250,0	535,0	2,785,0
HiBu – Høgskolen i Buskerud								817,5	1,260,4	672,0	2,749,9
Den norske helsingforskomiteen		167,8	100,0	400,0	100,0	0,059	100,0	400,0	320,0	385,0	2,622,8
Hebron Rehabilitation Committee							0,069	0'069	1,100,0		2,480,0
Palestinian Independent Commision of Citizens' Rights	750,0	857,0	857,0								2,464,0
PRESIDENT & FELLOWS OF HARVARD COLLEGE								467,0	894,8	0,006	2,261,8
Gaza Community Mental Health Program							800,0	750,0	710,0		2,260,0
Defence for Children International	0,059	200,0		200,0					0,009		2,250,0
Colombo		200,0	0,069	1,000,0							2,190,0
Index on Censorship	200,0	200,0	520,0		200,0					0,99	2,086,0
Palestinian Centre for Human Rights	310,0	432,0	540,0	364,5					420,0		2,066,5
Totals	36,846,2	116,380,5	91,172,5	97,250,8	53,856,5	68,729,7 64,882,7	64,882,7	108,985,4	66,036,1	83,606,3	787,746,5

Table A.7: Media Support in Western Balkans

Agreement title	Agreement partner	Recipient country	Year	Disbursed (1000 NOK)
Role of Media in Transitional Justice	Undefined	Ex-Yugo (unspecified)	2006	60,908
Macedonia in Europe	Undefined	Macedonia	2006	625,000
Storytellers Film of war	Birgitte Sigmundstad	Macedonia	2002	60,620
Critical journalism	BIRN – Balkan Investigative Reporting Network	Bosnia- Herzegovina	2007	930,000
Weekly paper Zeri in Pristina	Den norske helsingforskomiteen	Kosovo	1999	400,000
News agency Beta Beograd	Den norske helsingforskomiteen	Serbia	1999	400,000
Alternative Information Network edit	European Civic Forum	Ex-Yugo (unspecified)	1999	156,000
Radiooperator to Kosovo	Flyktninghjelpen	Kosovo	1999	202,000
Monitoring Media Igman	FORUM DEMOKRATSKE ALTERNATIVE BIH	Bosnia- Herzegovina	2006	200,000
Urg financial needs to IMC	IMC – Independent Media Commission	Bosnia- Herzegovina	1999	462,000
Media Devel.Balkan	IWPR – Institute for War and Peace Reporting	Serbia	2002	1,189,248
Globus Media Centre in Skopje	Kirkens Nødhjelp	Macedonia	2000	299,250
Kosovo Perspectives Bulletin	Kosovo Perspectives Bulletin	Kosovo	2006	1,169,795
Lyk-z Videoproduction – Media, Identity and Citizenship	lyk-z videoproduksjon	Bosnia- Herzegovina	2006	63,000
Beweekly magazine Macedonia/Europ	Makfax Independent News Agency	Macedonia	2007	392,000
BILATMacedonia/IN/Europe	Makfax Independent News Agency	Macedonia	2008	380,000
Seminars for journalists in Kosovo	Mediehoegskolen Gimlekollen	Kosovo	2000	500,000
Seminar journalists in KOS	Mediehoegskolen Gimlekollen	Kosovo	2001	127,117
Gimlekollen journalism studies Prish	Mediehoegskolen Gimlekollen	Kosovo	2003	1,414,320
Kosovo Institute for Journalism Stud	Mediehoegskolen Gimlekollen	Kosovo	2004	773,196
Bilat Media development	Nera Networks AS	Macedonia	2005	4,948,821
Development of Media III	Nera Networks AS	Macedonia	2007	2,433,600

Agreement title	Agreement partner	Recipient country	Year	Disbursed (1000 NOK)
Bilat Modernizing brodcast network	Nera Telecommunications	Macedonia	2006	4,925,200
Local Media	Norsk Folkehjelp	Bosnia- Herzegovina	2002	500,000
Media	Norsk Folkehjelp	Bosnia- Herzegovina	2003	500,000
Woman in Business vs Womans Illiteracy	Norsk Folkehjelp	Bosnia- Herzegovina	2005	100,000
Free Media Help Line	Norsk Folkehjelp	Bosnia- Herzegovina	2005	250,000
Media	Norsk Folkehjelp	Bosnia- Herzegovina	2006	350,000
Independant local media supp	Norsk Folkehjelp	Ex-Yugo (unspecified)	2001	2,000,000
Independant local media supp	Norsk Folkehjelp	Ex-Yugo (unspecified)	2001	5,000,000
Local Media	Norsk Folkehjelp	Ex-Yugo (unspecified)	2002	500,000
Local Media – training	Norsk Folkehjelp	Ex-Yugo (unspecified)	2002	1,000,000
Local Media – training	Norsk Folkehjelp	Ex-Yugo (unspecified)	2002	4,000,000
Media	Norsk Folkehjelp	Ex-Yugo (unspecified)	2003	1,000,000
Media	Norsk Folkehjelp	Ex-Yugo (unspecified)	2003	4,000,000
Media Support	Norsk Folkehjelp	Ex-Yugo (unspecified)	2004	400,000
Local Media Support	Norsk Folkehjelp	Ex-Yugo (unspecified)	2005	500,000
Local Media Support	Norsk Folkehjelp	Ex-Yugo (unspecified)	2005	4,000,000
Media Programme	Norsk Folkehjelp	Ex-Yugo (unspecified)	2005	500,000
Local Media Support	Norsk Folkehjelp	Ex-Yugo (unspecified)	2006	-75,934
Freedom of Media	Norsk Folkehjelp	Ex-Yugo (unspecified)	2006	450,000
Media development	Norsk Folkehjelp	Ex-Yugo (unspecified)	2006	3,500,000
Medier og pressefrihet Kosovo	Norsk Folkehjelp	Kosovo	2006	335,000
Local Media	Norsk Folkehjelp	Macedonia	2002	500,000

Agreement title	Agreement partner	Recipient country	Year	Disbursed (1000 NOK)
Media	Norsk Folkehjelp	Macedonia	2003	1,000,000
Local media support programme	Norsk Folkehjelp	Macedonia	2004	1,450,000
Media Programme	Norsk Folkehjelp	Macedonia	2005	682,000
Media programme	Norsk Folkehjelp	Macedonia	2006	800,000
Media Development	Norsk Folkehjelp	Macedonia	2007	730,000
MAK – NPA Media Development 2008	Norsk Folkehjelp	Macedonia	2008	393,490
Media development in Montenegro	Norsk Folkehjelp	Montenegro	2000	1,000,000
Independent Media	Norsk Folkehjelp	Montenegro	2007	300,000
Meida Support	Norsk Folkehjelp	Serbia	2007	3,385,000
Media Development	Norsk Folkehjelp	Serbia	2008	215,172
Media Development	Norsk Folkehjelp	Serbia	2008	3,141,489
OHR support to OBN TV signals	Office of the High Representative, Bosnia-Herzegovina	Bosnia- Herzegovina	1999	890,000
Repeaters for OBN Sarajevo coverage	Open Broadcast Network d.d	Bosnia- Herzegovina	1999	505,000
Radio Fern	Pilot community TV project	Bosnia- Herzegovina	1999	510,000
Volunt contrib independ Serbian news	Pilot community TV project	Serbia	2000	175,057
A European TV News Service for Balkan Broadcasters	South East Europe TV Exchanges	Ex-Yugo (unspecified)	2008	900,105
UNHCR book on Kosovo crises	UNHCR – UN Office of the UN High Commissioner for Refugees	Kosovo	2000	92,000

Total funding: NOK 67,590,500

Funding through Norwegian People's Aid (Norsk Folkehjelp): NOK 42,406,200-62.7%

Table A.8: Media Support in Zambia

Agreement title	Agreement partner	Description of agreement	Year	Disbursed (1000 NOK)
MTF Investigative Audit	Undefined	Comprehensive audit of the financial performance and reporting of MTF due to several irregularities in CSO partner organisations in 2003	2004	81,997
Media Trust Fund –	Abdon Yezi	Assessment of request for additional funds	2007	66,980
Monitoring of Media Trust Fund	Abdon Yezi	Consultancy to provide additional monitoring of the progress of MTF	2008	105,000
EHC Journalism Section	Evelyn Hone College		1999	5,305,649
EHC Journalism Section	Evelyn Hone College		2000	3,655,350
EHC Journalism Section Phase II	Evelyn Hone College		2001	2,000,000
EHC Journalism Section Phase II	Evelyn Hone College		2002	2,000,000
EHC Journalism Section Phase II	Evelyn Hone College		2003	2,000,000
EHC-Journalism Section	Evelyn Hone College	Continue strengthening Journalism development in Zambia, Phase III	2004	2,000,000
EHC-Journalism Section	Evelyn Hone College	Continue strengthening Journalism development in Zambia, Phase III	2006	2,000,000
Promotion of free media in Zambia	Media Trust Fund	MTF is to build competence and capacity in existing and emerging media in the public and private sectors, with attention to rural media	1999	1,153,000
Promotion of free media in Zambia	Media Trust Fund	See above	2000	1,500,000
Promotion of free media in Zambia	Media Trust Fund	See above	2001	754,000
Promotion of free media in Zambia	Media Trust Fund	See above	2002	1,000,000
Promotion of free media in Zambia	Media Trust Fund	See above	2003	1,000,000
Promotion of free media in Zambia	Media Trust Fund	See above	2004	4,000,000
Promotion of free media in Zambia	Media Trust Fund	See above	2006	5,000,000
Promotion of free media in Zambia	Media Trust Fund	See above	2007	3,500,000

Agreement title	Agreement partner	Description of agreement	Year	Disbursed (1000 NOK)
Additional support to MTF	Media Trust Fund	Extension of ongoing support to MTF by also supporting: • Establishment of six community radio stations • Capacity building of staff/volunteers involved in the running of community radio stations • Periodic maintenance and servicing of equipment (up to March 2009) • Monitoring of progress at the community level • Preparation of final reports, including final audit by end May 2009 • The target group is primarily the population of communities in which the new radio stations are planned, which according to MTF's estimate is around 600.000 people.	2008	3,000,000
Review of Norwegian Support to MTF	SGS DR NGOZI M AWA		1999	81,693
Media Trust Fund Review 2002	UiO – Universitetet i Oslo	Helge Rønning, UiO, review of the MTF. Report submitted early 2003.	2003	133,823
Training of media practitioners	ZAMCOM		1999	193,007
Training of media practitioners	ZAMCOM		1999	1,100,000
Training of media practitioners	ZAMCOM		2000	2,500,000
Training of media practitioners	ZAMCOM		2001	3,070,000
Training of media practitioners	ZAMCOM		2002	500,000
promoting media freedom & diversity	ZIMA – Zambia Independent Media Association		1999	600,000
ZIMA Purchase of Building	ZIMA		1999	787,416
Institutional and Programme Support	ZIMA		2000	750,000
promoting media freedom & diversity	ZIMA		2000	800,000
Institutional and Programme Support	ZIMA		2001	750,000
Institutional and Programme Support	ZIMA		2002	750,000

Table A.9: Media Support in Ethiopia

Agreement title	Agreement partner	Description of agreement	Year	Disbursed (1000 NOK)
Pre-project AAU	Addis Ababa University	Pre-Project for establishing School of Journalism AAU.	2002	1,269,780
Pre-project AAU	Addis Ababa University	Further support for establishing School of Journalism AAU.	2002	2,839,531
Centre/school of Journalism AAU	Addis Ababa University	Support to the School of Journalism at Addis Abeba University	2004	13,540,750
Centre/school of Journalism AAU	Addis Ababa University	Support to the School of Journalism at Addis Abeba University	2005	11,947,460
Centre/school of Journalism AAU	Addis Ababa University	Support to the School of Journalism at Addis Abeba University	2006	12,785,151
Centre/school of Journalism AAU	Addis Ababa University	Support to the School of Journalism at Addis Abeba University	2007	6,354,163
Publication on Somalia (HADAD)	HADAD – The Horn of Africa Democracy and Development International Lobby	Support to production of the book "Somalia Calling" by Prof. Kinfe Abraham	2005	132,300
Assosiation of Journalists	IPI-Den norske nasjonalkomite		2001	142,800
Adm. capacity building/ AAU – Lemvik	Jørn Lemvik	Consultancy to strengthen management at the University	2004	67,452
Radio Station	Kirkens Nødhjelp		2000	483,289
Radio Communication Service	Kirkens Nødhjelp		2001	559,119

Table A.10: Media Support in Mozambique

Agreement title	Agreement partner	Year	Disbursed (1000 NOK)
TVM Participation in "Public Broadcasting International" in Oslo	Undefined	2005	108,700
Review NSJ	Undefined	2007	198,280
2005 Commemoration- International Media Conference	NSJ – Nordic-SADC Journalism Centre	2005	345,440
NSJ Partnership Program 2008-2010	NSJ – Nordic-SADC Journalism Centre	2008	3,500,000
strengthening Media and Democracy	SARDC – Southern Africa Research Doc Ctr	1999	450,000
2005 Commemoration	Uni of Oslo, Inst for Media, Comm	2005	73,000
Development of Media in Mozambique	UNDP	1999	3,954,985
Development of Media	UNDP	2000	2,500,000
Development of Media in Mozambique	UNDP	2000	3 500,000
Develop. of Media in MozPhase III	UNDP	2005	4,000,000
Develop. of Media in MozPhase III	UNDP	2006	2,200,000
Development of Media in Mozambique	UNESCO	2001	5,000,000
Development of Media in Mozambique	UNESCO	2002	5,000,000
Development of Media in Mozambique	UNESCO	2003	4,000,000

Table A.11: Media Support in Zimbabwe

Agreement title	Agreement partner	Description of agreement	Year	Disbursed (1000 NOK)
Safeguarding of audio-visual archive	Edwina Spicer Production	Safeguarding audio-visual archive library	2002	340,000
Media strategy	IMS – Int'l Media Support	planned amount of funding for projects under the media strategy	2007	3,500,000
Media strategy	IMS	planned amount of funding for projects under the media strategy	2008	4,000,000
MMPZ- Phase 4	Media Monitoring Project Zimbabwe – MMPZ	MMPZ is to improve quality and standards of journalism in Zimbabwe, and is a freedom of speech project in Zimbabwe	2003	50,000
MMPZ Addendum I -	MMPZ		2006	320,000
MMPZ 2007	MMPZ	Support is for period 2007.	2007	590,750
MMPZ-Phase 5	MMPZ	See above	2005	675,000
MMPZ-Phase 5	MMPZ	See above	2003	749,748
MMPZ- Phase 3	MMPZ		2000	840,000
MMPZ- Phase 4	MMPZ		2000	950,000
MMPZ- Phase 4	MMPZ		2001	950,000
MMPZ- Phase 4	MMPZ		2002	1,050,000
MMPZ-Phase 5	MMPZ		2004	1,124,911
Media Monitoring Project, MMP	MISA – Media Institute	of Southern Africa	2000	60,000
MMP Project	MISA		1999	540,000
Travel support – Mr. Nyarota	Norsk Folkehjelp		2004	54,000
NUFU agreement	SIU – Senter for interna	asjonalisering av høyere utdanning	2001	95,971
NUFU agreement	SIU		2002	206,000
NUFU agreement	SIU		1999	267,015
NUFU agreement	SIU		2000	415,523
NUFU agreement	SIU		2000	597,665
NUFU agreement	SIU		1999	790,815
NUFU agreement	SIU		2001	1,003,423
One year support to Voice of the People	Voice of the People (ZIB)	a one year support to VOP together with Denmark. Further support will be assessed in relation to the media strategy	2006	1,000,000

Table A.12: Human Rights funding in Palestinian Territory

Agreement title	Agreement partner	Impl Inst	DAC Sub sector (code+name)	Chapter (code+name)	Post (code+name)	Year	Disbursed (1000 NOK)
Israeli-Palestinan tours to Undefined Jerusale	Undefined	Undefined	50 – Civil society	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2004	400,000
PSE/Settlement Watch Project	Undefined	Undefined	62 – Human rights	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2006	1,200,000
Al Dameer Association for Undefined Human Rights	Undefined	Undefined	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2007	650,000
Support for Palestinian Human Rights Organisations	Undefined	Undefined	62 – Human rights	170 – FN- organisasjoner	79 – Eksperter, junioreksperter	2007	650,091
Al Dameer Association for Undefined Human Rights 2008	Undefined	Undefined	62 – Human rights	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2008	800,000
Support for Palestinian Human Rights Organisations	Undefined	Undefined	62 – Human rights	170 – FN- organisasjoner	79 – Eksperter, junioreksperter	2008	535,008
Security of legislative office	Abdel Karim Abu Taha	Abdel Karim Abu Taha	30 – Legal, judicial	192 – Fred og demokrati	70 – Tilskudd generelle tiltak	2001	2,221,550
Research Palestinian Law Al Haq	Al Haq	Al Haq	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2000	80,000
Al Haq	Al Haq	Al Haq	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2006	390,000
Al Haq	Al Haq	Al Haq	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2007	620,000

Agreement title	Agreement partner	Impl Inst	DAC Sub sector (code+name)	Chapter (code+name)	Post (code+name)	Year	Disbursed (1000 NOK)
Al Haq	Al Haq	Al Haq	62 – Human rights	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2008	650,000
AI Mezan Centre for HR	Al Mezan Centre for HR	AL MEZAN CENTRE FOR HUMAN RIGHTS	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2002	000'06
AI Mezan Centre for HR	Al Mezan Centre for HR	AL MEZAN CENTRE FOR HUMAN RIGHTS	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2006	620,000
AI Mezan Centre for HR	Al Mezan Centre for HR	AL MEZAN CENTRE FOR HUMAN RIGHTS	62 – Human rights	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2008	500,000
Support to AMAN	AMAN Coalition	AMAN Coalition	62 – Human rights	152 – Bistand Midtøsten	78 – Regionbev Midtøsten	2005	1,037,500
Support to AMAN	AMAN Coalition	AMAN Coalition	62 – Human rights	152 – Bistand Midtøsten	78 – Regionbev Midtøsten	2006	1,037,500
Support to AMAN	AMAN Coalition	AMAN Coalition	62 – Human rights	152 – Bistand Midtøsten	78 – Regionbev Midtøsten	2007	2,075,000
Capacitybuilding & enhancing public dialogue – newly elected women	Pal Ass'n of Women Committees for Social Work	Pal Ass'n of Women Committees for Social Work	50 – Civil society	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2005	860,000
Association of Women Committees for Social Work	Pal Ass'n of Women Committees for Social Work	Pal Ass'n of Women Committees for Social Work	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2006	800,000
Ramallah Centre for Human rights	Pal Ass'n of Women Committees for Social Work	Pal Ass'n of Women Committees for Social Work	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2007	1,020,000

Agreement title	Agreement partner	Impl Inst	DAC Sub sector (code+name)	Chapter (code+name)	Post (code+name)	Year	Disbursed (1000 NOK)
Association of Women Committees for Social Welfare	Pal Ass'n of Women Committees for Social Work	Pal Ass'n of Women Committees for Social Work	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2007	1,430,584
Org. dev. for Org. of deaf in Pal.	Atlas-alliansen	National Comittee for Rehabilitation Jerusalem	50 – Civil society	154 – Opplysning, org, samarbeid	71 – Frivillige organisasjoner	1999	1,235,219
Org. dev. for Org. of deaf in Pal.	Atlas-alliansen	National Comittee for Rehabilitation Jerusalem	50 - Civil society	154 – Opplysning, org, samarbeid	71 – Frivillige organisasjoner	2000	5,623,018
Org. dev. for Org. of deaf in Pal.	Atlas-alliansen	National Comittee for Rehabilitation Jerusalem	50 - Civil society	154 – Opplysning, org, samarbeid	71 – Frivillige organisasjoner	2001	704,900
Organisational development among deaf in The Palestinian Territories	Atlas-alliansen	CNCR – Central Natl Comm for Rehabilitation	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2002	667,450
Organisational development among deaf in The Palestinian Territories	Atlas-alliansen	CNCR – Central Natl Comm for Rehabilitation	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2003	626,751
Organisational development among deaf in The Palestinian Territories	Atlas-alliansen	CNCR – Central Natl Comm for Rehabilitation	50 - Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2004	686,292
Organisational development among deaf in The Palestinian Territories	Atlas-alliansen	CNCR – Central Natl Comm for Rehabilitation	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2005	664,200

Agreement title	Agreement partner	Impl Inst	DAC Sub sector (code+name)	Chapter (code+name)	Post (code+name)	Year	Disbursed (1000 NOK)
Support to organisation of deaf in Palestine	Atlas-alliansen	Undefined	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2006	630,612
Support to organisation of deaf in Palestine	Atlas-alliansen	National network of Deaf Clubs	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2007	496,428
Support to organisation of deaf in Palestine	Atlas-alliansen	National network of Deaf Clubs	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2008	600,692
Youth Democratisation project in the	AUF – Arbeidemes Ungdomsfylking	AUF – Arbeidernes Ungdomsfylking	50 – Civil society	154 – Opplysning, org, samarbeid	71 – Frivillige organisasjoner	1999	233,200
Youth Democratisation project in the	AUF – Arbeidemes Ungdomsfylking	AUF – Arbeidernes Ungdomsfylking	50 – Civil society	154 – Opplysning, org, samarbeid	71 – Frivillige organisasjoner	2000	-53,659
Youth Democratisation project in the	AUF – Arbeidemes Ungdomsfylking	AUF – Arbeidernes Ungdomsfylking	50 – Civil society	154 – Opplysning, org, samarbeid	71 – Frivillige organisasjoner	2000	185,000
Youth Democratisation project in the	AUF – Arbeidemes Ungdomsfylking	AUF – Arbeidernes Ungdomsfylking	50 – Civil society	154 – Opplysning, org, samarbeid	71 – Frivillige organisasjoner	2001	-165,175
Youth Democratisation project in the	AUF – Arbeidemes Ungdomsfylking	AUF – Arbeidemes Ungdomsfylking	50 – Civil society	154 – Opplysning, org, samarbeid	71 – Frivillige organisasjoner	2001	152,600
Operation Palestinian Child and Youth (OPCY)	Bistandsnemnda	Palestinian Bible Society	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2005	2,183,112
Palestinian Central Election Commiss	Central Election Commission (PAL)	Central Election Commission (PAL)	50 – Civil society	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2003	380,000
Cooperation with FATHA, the Palestin	Det norske Arbeiderparti	Det norske Arbeiderparti	50 – Civil society	160 – Sivilt samf, demokrati	72 – Demokrati- støtte/partier	2003	000'06

Agreement title	Agreement partner	Impl Inst	DAC Sub sector (code+name)	Chapter (code+name)	Post (code+name)	Year	Disbursed (1000 NOK)
Co-operation Labour Party – Fatha.	Det norske Arbeiderparti	Det norske Arbeiderparti	50 – Civil society	160 – Sivilt samf, demokrati	72 – Demokratistøtte/ partier	2004	390,000
Civil society and reform	Diakonia Council of Churches	Diakonia Council of Churches	50 – Civil society	165 – Forskning etc	1 – Driftsutgifter	2002	100,000
Evangelical Lutheran Schools	ELCJ – Evangelical Lutheran Church of Jordan	ELCJ – Evangelical Lutheran Church of Jordan	50 – Civil society	153 – Regionbev Midtøsten	75 – Reg samarbeid	2002	2,101,586
Congress of Labour Law/ Soc Sec	Endresen, Bent	Endresen, Bent	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2001	000'06
Financial Investigation- LAW	Emst & Young	SIDA	50 – Civil society	165 – Forskning etc	1 – Driftsutgifter	2003	184,467
Secondment 18 persons Hebron	Flyktninghjelpen	Flyktninghjelpen	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2001	8,137,000
TIPH Secondments	Flyktninghjelpen	Flyktninghjelpen	50 – Civil society	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2004	-948,286
Secondment to TIPH	Flyktninghjelpen	Flyktninghjelpen	50 – Civil society	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2004	14,108,100
PSE/Hum. Affairs Officer to OCHA	Flyktninghjelpen	Flyktninghjelpen	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2005	504,900
PAL/Humanitarian Affairs Officer to OCHA	Flyktninghjelpen	Flyktninghjelpen	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2005	724,100
Secondment to TIPH	Flyktninghjelpen	Flyktninghjelpen	50 – Civil society	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2006	-343,405

Agreement title	Agreement partner	Impl Inst	DAC Sub sector (code+name)	Chapter (code+name)	Post (code+name)	Year	Disbursed (1000 NOK)
PAL/Humanitarian Affairs Officer to OCHA	Flyktninghjelpen	Flyktninghjelpen	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2006	-78,249
PSE/Supply Officer	Flyktninghjelpen	Flyktninghjelpen	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2006	506,000
PSE/Project officer to UNICEF	Flyktninghjelpen	Flyktninghjelpen	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2006	506,000
PSE/Secondments	Flyktninghjelpen	Flyktninghjelpen	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2006	4,046,900
PSE/Project officer to UNICEF	Flyktninghjelpen	Flyktninghjelpen	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2007	-65,139
PSE/Hum. Affairs Officer to OCHA	Flyktninghjelpen	Flyktninghjelpen	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2007	-61,244
PSE/Secondments	Flyktninghjelpen	Flyktninghjelpen	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2008	-458,176
People to People Programme	FAFO	FAFO	50 – Civil society	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2003	5,000,000
Palestinian Refugees in Peace Talks	FAFO	FAFO	50 – Civil society	152 – Bistand Midtøsten	78 – Regionbev Midtøsten	2003	2,979,000
Pre-project AUF/Fatah Youth	Fredskorpset	Fredskorpset	50 – Civil society	160 – Sivilt samf, demokrati	72 – Demokrati- støtte/partier	2003	20,000
Fredskorpset personell exchange	Fredskorpset	SV – Sosialistisk Venstreparti	50 – Civil society	160 – Sivilt samf, demokrati	50 – Fredskorpset	2004	281,625
Fredskorpset personell exchange	Fredskorpset	Det norske Arbeiderparti	50 – Civil society	160 – Sivilt samf, demokrati	50 – Fredskorpset	2004	390,000

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Fredskorpset personell exchange	Fredskorpset	DELTA INTERNASJONALT (KFUK-KFUM)	50 – Civil society	160 – Sivilt samf, demokrati	50 – Fredskorpset	2004	606,150
Coop AUF – Fatah Youth	Fredskorpset	Fredskorpset	62 – Human rights	160 – Sivilt samf, demokrati	72 – Demokrati- støtte/partier	2004	394,650
PAL/Co-operation between AUF and Al-Fateh Youth	Fredskorpset	Fredskorpset	62 – Human rights	160 – Sivilt samf, demokrati	72 – Demokrati- støtte/partier	2005	420,120
PAL/Co-operation between AUF and Al-Fateh Youth	Fredskorpset	Fredskorpset	62 – Human rights	160 – Sivilt samf, demokrati	72 – Demokrati- støtte/partier	2006	-178,560
Support to Yitzhak Rabin Center	Friends of Y Rabin Ctr	Friends of Y Rabin Ctr	50 – Civil society	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2002	5,000,000
GCMHP Strategic Plan 2005	Gaza Community Mental Health Program	Gaza Community Mental Health Program	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2005	800,000
Gaza Community Mental Health Program	Gaza Community Mental Health Program	Gaza Community Mental Health Program	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2006	750,000
Gaza Community Mental Health Programme	Gaza Community Mental Health Program	Gaza Community Mental Health Program	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2007	710,000
Gaza Community Mental Health Programme	Gaza Community Mental Health Program	Gaza Community Mental Health Program	62 – Human rights	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2008	710,000
Human Rights Projects	Hamoked Centre for Defence of Individual	Hamoked Centre for Defence of Individual	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2000	260,000
Detainee Rights/Human Rights Hotline	Hamoked Centre for Defence of Individual	Hamoked Centre for Defence of Individual	62 – Human rights	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2003	1,250,000

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HaMoked – Legal Aid	Hamoked Centre for Defence of Individual	Hamoked Centre for Defence of Individual	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2004	1,400,000
PAL/Legal aid for Palestinian residents	Hamoked Centre for Defence of Individual	Hamoked Centre for Defence of Individual	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2005	1,000,000
PSE/Legal aid for Palesitian residents	Hamoked Centre for Defence of Individual	Hamoked Centre for Defence of Individual	62 – Human rights	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2006	1,300,000
Prog on humanitarian policy and conf	Harvard – Weatherhead Ctr for Int'l Affairs	Harvard – Weatherhead Ctr for Int'l Affairs	50 – Civil society	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2004	500,000
Prog on humanitarian policy and conflict research	Harvard – Weatherhead Ctr for Int'l Affairs	Harvard – Weatherhead Ctr for Int'l Affairs	50 – Civil society	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2006	-488,386
PSE/Policy analysis and research assistance on IHL	Harvard – Weatherhead Ctr for Int'l Affairs	Harvard – Weatherhead Ctr for Int'l Affairs	50 - Civil society	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2006	540,000
Legal follow up in H2 area	Hebron Rehabilitation Committee	Hebron Rehabilitation Committee	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2005	000'069
Hebron Rehabilitation Committee	Hebron Rehabilitation Committee	Hebron Rehabilitation Committee	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2006	000'069
Hebron Rehabilitation Committee	Hebron Rehabilitation Committee	Hebron Rehabilitation Committee	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2007	1,100,000
The Holst Fund	World Bank	World Bank	50 – Civil society	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2001	20,000,000
The Holst Fund	World Bank	World Bank	50 - Civil society	161 – FN- organisasjoner	70 – FN- organisasjoner	2001	10,000,000

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The Holst Fund	World Bank	World Bank	50 – Civil society	192 – Fred og demokrati	70 – Tilskudd generelle tiltak	2001	10,000,000
NCTF – Vestbredden og Gaza	World Bank	World Bank	50 – Civil society	150 – Prioriterte områder	73 – Bistand til Midtøsten	2001	828,000
The Holst Fund	World Bank	World Bank	50 – Civil society	150 – Prioriterte områder	73 – Bistand til Midtøsten	2001	50,000,000
The Holst Fund	World Bank	World Bank	50 – Civil society	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2002	50,000,000
The Holst Fund	World Bank	World Bank	50 – Civil society	153 – Regionbev Midtøsten	75 – Reg samarbeid	2002	40,000,000
Human rights publication	Israeli Info Centre for HR in Occupied Territory	Israeli Info Centre for HR in Occupied Territory	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	1999	480,000
Human Rights Final Status Negot	Israeli Info Centre for HR in Occupied Territory	Israeli Info Centre for HR in Occupied Territory	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2000	647,000
B'etselem: Resource/Info on HR Occup	Israeli Info Centre for HR in Occupied Territory	Israeli Info Centre for HR in Occupied Territory	62 – Human rights	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2003	975,000
B'tsemlem HR work	Israeli Info Centre for HR in Occupied Territory	Israeli Info Centre for HR in Occupied Territory	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2004	975,000
PAL/Human Rights Monitoring – B'TSELEM	Israeli Info Centre for HR in Occupied Territory	Israeli Info Centre for HR in Occupied Territory	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2005	975,000
PSE/Human Rights activities	Israeli Info Centre for HR in Occupied Territory	Israeli Info Centre for HR in Occupied Territory	62 – Human rights	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2006	300,000
Consultancy services for Rep. Off.	J Mjaugedal	JM Consult AS	50 – Civil society	158 – R&D, QA	1 – Driftsutgifter	2000	72,000

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Consultancy services for Rep. Off.	J Mjaugedal	JM Consult AS	50 – Civil society	158 – R&D, QA	1 – Driftsutgifter	2001	155,000
Consultancy services for Rep. Off.	J Mjaugedal	JM Consult AS	50 – Civil society	165 – Forskning etc	1 – Driftsutgifter	2002	123,000
Consutancy and Legal Servicesl	Jerusalem Center for Social & Economic Rights	Jerusalem Center for Social & Economic Rights	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	1999	310,000
Hum Rights Related to East Jerusalem	Jerusalem Center for Social & Economic Rights	Jerusalem Center for Social & Economic Rights	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2000	000,009
Center for Soc and Ec Rights	Jerusalem Center for Social & Economic Rights	Jerusalem Center for Social & Economic Rights	50 – Civil society	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2001	000,000
Jerusalem Center for Social Economic	Jerusalem Center for Social & Economic Rights	Jerusalem Center for Social & Economic Rights	50 – Civil society	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2002	000'009
Juzoor	Juzoor Foundation Health & Social Dev't	Juzoor Foundation Health Juzoor Foundation Health 62 – Human rights & Social Dev't	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2006	000'099
Juzoor	Juzoor Foundation Health & Social Dev't	Juzoor Foundation Health Juzoor Foundation Health 62 – Human rights & Social Dev't	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2007	650,000
Juzoor	Juzoor Foundation Health & Social Dev't	Juzoor Foundation Health Juzoor Foundation Health 62 – Human rights & Social Dev't	62 – Human rights	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2008	350,000
Interreligious Muslim- Christian Dial	Kirkens Nødhjelp	Kirkens Nødhjelp	50 – Civil society	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2002	840,000
Jerusalem Center for Women	Kirkens Nødhjelp	Jerusalem Centre for Women	62 – Human rights	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2003	194,400
Partner Seminar on Gender	Kirkens Nødhjelp	Kirkens Nødhjelp	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2004	97,200

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Evaluation MECC DSPR	Kirkens Nødhjelp	Kirkens Nødhjelp	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2004	97,200
Jerusalem Center for Women	Kirkens Nødhjelp	Jerusalem Centre for Women	62 – Human rights	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2004	145,800
Jerusalem Center for Women	Kirkens Nødhjelp	Jerusalem Centre for Women	62 – Human rights	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2005	145,800
PAL/Ecumenical Accompaniment Programme	Kirkens Nødhjelp	Kirkens Nødhjelp	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2005	2,017,000
Jerusalem Center for Women	Kirkens Nødhjelp	Jerusalem Centre for Women	62 – Human rights	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2006	145,800
Jerusalem Center for Women	Kirkens Nødhjelp	Jerusalem Centre for Women	62 – Human rights	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2007	145,800
Jerusalem Center for Women	Kirkens Nødhjelp	Jerusalem Centre for Women	62 – Human rights	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2008	162,000
NOR Cup-Team from Gaza	Kjemisk Industriarbeiderforbund	Kjemisk Industriarbeiderforbund	50 – Civil society	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2001	260,000
Norway Cup – Palestinian Participati	Kjemisk Industriarbeiderforbund	Kjemisk Industriarbeiderforbund	50 – Civil society	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2003	230,000
Jerusalem Legal Aid Center	Kvekerhjelpen	Jerusalem Legal Aid Center	30 – Legal, judicial	154 – Opplysning, org, samarbeid	71 – Frivillige organisasjoner	1999	84,800
Legal and technical support	Law Society	Law Society	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2001	1,400,000

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Training Course on Youth Exchange	LNU – Landsrådet for Norges barne- og ungdomsorganisasjoner	The Crown Prince Award	50 – Civil society	154 – Opplysning, org, samarbeid	71 – Frivillige organisasjoner	1999	250,000
Ma'an	Maan – Maan Development Centre	Maan – Maan Development Centre	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2006	430,000
Ma'an Development Center	Maan – Maan Development Centre	Maan – Maan Development Centre	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2007	1,200,000
Ma'an Development Centre	Maan – Maan Development Centre	Maan – Maan Development Centre	50 – Civil society	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2008	200,000
MADAR Bridging 2004	MADAR – Palestinian Center for Israel Studies	MADAR – Palestinian Center for Israel Studies	50 – Civil society	152 – Bistand Midtøsten	78 – Regionbev Midtøsten	2004	950,000
Betlehem 2000 church activities	Mellomkirkelig råd	Mellomkirkelig råd	63 – Free flow of information	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	1999	204,000
Democracy Activities	MIFTAH – Pal Initiative for Promotion of Global Dialogue & Democracy	MIFTAH – Pal Initiative for MIFTAH – Pal Initiative for 62 – Human rights Promotion of Global Promotion of Global Dialogue & Democracy Dialogue & Democracy	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2000	1,000,000
MIFTAH 2004 – Human Rights Work	MIFTAH – Pal Initiative for Promotion of Global Dialogue & Democracy	MIFTAH – Pal Initiative for MIFTAH – Pal Initiative for 62 – Human rights Promotion of Global Dialogue & Democracy Dialogue & Democracy	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2004	500,000
MIFTAH's prospectus for 2006	MIFTAH – Pal Initiative for Promotion of Global Dialogue & Democracy	MIFTAH – Pal Initiative for MIFTAH – Pal Initiative for 62 – Human rights Promotion of Global Promotion of Global Dialogue & Democracy Dialogue & Democracy	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2005	650,000
MIFTAH	MIFTAH – Pal Initiative for Promotion of Global Dialogue & Democracy	MIFTAH – Pal Initiative for MIFTAH – Pal Initiative for 62 – Human rights Promotion of Global Promotion of Global Dialogue & Democracy Dialogue & Democracy	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2006	000,099

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MIFTAH 2008	MIFTAH – Pal Initiative for Promotion of Global Dialogue & Democracy	MIFTAH – Pal Initiative for MIFTAH – Pal Initiative for 62 – Human rights Promotion of Global Promotion of Global Dialogue & Democracy Dialogue & Democracy	62 – Human rights	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2008	000'099
Karl Henrik Sjursen	Misc	Misc	50 – Civil society	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2001	3,131,855
AHLC meeting April 2002	Misc	Misc	50 – Civil society	153 – Regionbev Midtøsten	75 – Reg samarbeid	2002	392,944
Support to MUSAWA	MUSAWA – Pal Center for independence of Judiciary and Legal Profession	MUSAWA – Pal Center for MUSAWA – Pal Center for 62 – Human rights independence of independence of Judiciary and Legal Profession Profession	62 – Human rights	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2004	715,000
MUSAWA	MUSAWA – Pal Center for independence of Judiciary and Legal Profession	MUSAWA – Pal Center for MUSAWA – Pal Center for 62 – Human rights independence of independence of Judiciary and Legal Profession Profession	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2007	680,000
MUSAWA 2008	MUSAWA – Pal Center for independence of Judiciary and Legal Profession	MUSAWA – Pal Center for MUSAWA – Pal Center for 62 – Human rights independence of independence of Judiciary and Legal Judiciary and Legal Profession	62 – Human rights	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2008	800,000
Support negotiations	NAD – Pal Negotiation Affairs Department	NAD – Pal Negotiation Affairs Department	30 – Legal, judicial	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	1999	3,380,000
Support negotiations	NAD – Pal Negotiation Affairs Department	NAD – Pal Negotiation Affairs Department	30 – Legal, judicial	150 – Prioriterte områder	73 – Bistand til Midtøsten	2000	1,200,000
PAL/Co-operation SU/ IYU-Palestine	NDS – Norsk Senter for Demokratistøtte	NDS – Norsk Senter for Demokratistøtte	50 – Civil society	160 – Sivilt samf, demokrati	72 – Demokrati- støtte/partier	2005	116,200

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PSE/Co-operation Labour Party – Fatah	NDS – Norsk Senter for Demokratistøtte	NDS – Norsk Senter for Demokratistøtte	50 – Civil society	160 – Sivilt samf, demokrati	72 – Demokrati- støtte/partier	2006	320,544
PSE/Co-operation Labour Youth – Fateh Youth	NDS – Norsk Senter for Demokratistøtte	NDS – Norsk Senter for Demokratistøtte	50 – Civil society	160 – Sivilt samf, demokrati	72 – Demokrati- støtte/partier	2006	366,162
Teacher to teacher – peace education	Norges Fredsråd	Norges Fredsråd	50 – Civil society	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2004	134,715
Family Visits to Detainees	Norges Røde Kors	Norges Røde Kors	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2000	3,600,000
Int Comm of the Red Cross App 2000	Norges Røde Kors	Norges Røde Kors	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2000	4,050,000
ICRC appeals-prisonsers in Israel	Norges Røde Kors	Norges Røde Kors	50 – Civil society	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2001	2,580,533
ICRC appeals – Israel	Norges Røde Kors	Norges Røde Kors	50 – Civil society	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2001	3,507,533
ICRC appeal 2002 prison visits	Norges Røde Kors	Norges Røde Kors	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2002	3 708,000
PAL/Visits in prisons and detention centres	Norges Røde Kors	Norges Røde Kors	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2005	4,000,000
PSE/Visitors in prisons/ detention centres	Norges Røde Kors	Norges Røde Kors	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2006	4,000,000
Organizational development	Norges Speiderforbund	Palestinian Scout Association	50 – Civil society	154 – Opplysning, org, samarbeid	71 – Frivillige organisasjoner	1999	-120,000
Organizational development	Norges Speiderforbund	Palestinian Scout Association	50 – Civil society	154 – Opplysning, org, samarbeid	71 – Frivillige organisasjoner	1999	254,000

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Organizational development	Norges Speiderforbund	Palestinian Scout Association	50 – Civil society	154 – Opplysning, org, samarbeid	71 – Frivillige organisasjoner	2000	-126,611
Organizational development	Norges Speiderforbund	Palestinian Scout Association	50 – Civil society	154 – Opplysning, org, samarbeid	71 – Frivillige organisasjoner	2000	127,000
Organizational development	Norges Speiderforbund	Palestinian Scout Association	50 – Civil society	154 – Opplysning, org, samarbeid	71 – Frivillige organisasjoner	2001	-127,000
IT for visually impaired	Norsk Folkehjelp	Visually Impaired Graduates League	50 – Civil society	154 – Opplysning, org, samarbeid	71 – Frivillige organisasjoner	2001	407,408
Enhancing Democray Initiatives	Norsk Folkehjelp	Misc	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2002	394,109
Campaign for the Defence for Palesti	Norsk Folkehjelp	BADIL – Badil Ctr Residency and Refugee Rights	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2003	583,956
Enhancing Democray Initiatives	Norsk Folkehjelp	Misc	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2003	875,933
Campaign for the Defence for Palesti	Norsk Folkehjelp	BADIL – Badil Ctr Residency and Refugee Rights	50 - Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2004	670,578
Partners Competence Building	Norsk Folkehjelp	Norsk Folkehjelp	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2004	778,462
The Right to My Land	Norsk Folkehjelp	Maan – Maan Development Centre	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2004	834,910
Youth Community Initiatives	Norsk Folkehjelp	Misc NGOs	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2005	486,000

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Young Achievements	Norsk Folkehjelp	PV – Palestinian Vision	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2005	583,200
Participation and Capacity Building for Refugee Communities	Norsk Folkehjelp	BADIL – Badil Ctr Residency and Refugee Rights	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2005	680,400
Gaza Farmers Empowerment Project	Norsk Folkehjelp	ACAD – Arab Centre for Development	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2005	680,400
Partners Competence Building	Norsk Folkehjelp	Undefined	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2005	777,600
The Right to My Land	Norsk Folkehjelp	Maan – Maan Development Centre	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2005	777,600
Youth for Tomorrow	Norsk Folkehjelp	TAMER- Tamer Institute for Community Education	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2005	777,600
Young Achievements	Norsk Folkehjelp	PV – Palestinian Vision	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2006	497,966
The Right to My Land	Norsk Folkehjelp	Maan – Maan Development Centre	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2006	572,874
Youth for Tomorrow	Norsk Folkehjelp	TAMER- Tamer Institute for Community Education	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2006	627,523
Participation and Capacity Building for Refugee Communities	Norsk Folkehjelp	BADIL – Badil Ctr Residency and Refugee Rights	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2006	705,076
Youth Community Initiatives	Norsk Folkehjelp	Misc NGOs	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2006	1,265,181

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Young Achievements	Norsk Folkehjelp	PV – Palestinian Vision	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2007	375,764
Sahim for enabling the youth in the Palestinian society	Norsk Folkehjelp	El Wedad Society for Community Rehabilitation	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2007	490,443
Participation and Capacity Building for Refugee Communities	Norsk Folkehjelp	BADIL – Badil Ctr Residency and Refugee Rights	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2007	517,266
Youth for Tomorrow	Norsk Folkehjelp	TAMER- Tamer Institute for Community Education	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2007	626,274
Youth Community Initiatives	Norsk Folkehjelp	Misc NGOs	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2007	938,934
Support and Empowerment to Women who are Victims of Violence	Norsk Folkehjelp	PCDCR – Palestinian Center for Democracy and Conflict Resolution	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2007	1,293,164
Enhance CS Capacity to work for democratic Independence in Palestine	Norsk Folkehjelp	UPNGO – Union of Palestinian NGO Network	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2008	1,892,970
Enhance CS Capacity to work for democratic Independence in Palestine	Norsk Folkehjelp	UPNGO – Union of Palestinian NGO Network	50 – Civil society	160 – Sivilt samf, demokrati	70 – Sivilt samfunn	2008	7,571,880
Forensic Laboratorium	Oslo Krim	Oslo Krim	30 – Legal, judicial	158 – R&D, QA	1 – Driftsutgifter	2000	103,150

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1999 Activities	Palestinakomiteen i Norge	Palestinakomiteen i Norge	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	1999	293,000
Human Rights Projects	Palestinakomiteen i Norge	Palestinakomiteen i Norge	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2000	194,000
A Peace Campaign – Ghandi tour	Palestinian Agricultural Relief Committees	Palestinian Agricultural Relief Committees	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2004	570,000
A Peace Campaign – Ghandi tour	Palestinian Agricultural Relief Committees	Palestinian Agricultural Relief Committees	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2006	-58,305
General Support 1999	Palestinian Centre for Human Rights	Palestinian Centre for Human Rights	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	1999	310,000
Human Rights Activities	Palestinian Centre for Human Rights	Palestinian Centre for Human Rights	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2000	432,000
HR activities PCHR	Palestinian Centre for Human Rights	Palestinian Centre for Human Rights	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2001	540,000
Maintaining strategic optimism 2002	Palestinian Centre for Human Rights	Palestinian Centre for Human Rights	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2002	364,500
Monitoring of Presidential Elections by PCHR	Palestinian Centre for Human Rights	Palestinian Centre for Human Rights	62 – Human rights	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2004	280,000
Intensified field work in human rights	Palestinian Centre for Human Rights	Palestinian Centre for Human Rights	62 – Human rights	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2004	480,000
Palestinian Centre for Human rights	Palestinian Centre for Human Rights	Palestinian Centre for Human Rights	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2007	420,000

Agreement title	Agreement partner	Impl Inst	DAC Sub sector (code+name)	Chapter (code+name)	Post (code+name)	Year	Disbursed (1000 NOK)
HR activities related to settleme	Palestinian Human Rights Monitoring Group	Palestinian Human Rights Palestinian Human Rights Monitoring Group Monitoring Group	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2001	180,000
PHRMG: Settler Watch Hotline	Palestinian Human Rights Monitoring Group	Palestinian Human Rights Palestinian Human Rights Monitoring Group Monitoring Group	62 – Human rights	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2003	400,000
Juridical Assistance	Palestinian Human Rights Monitoring Group	Palestinian Human Rights Palestinian Human Rights Monitoring Group Monitoring Group	30 – Legal, judicial	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2003	169,000
Ombudsman	Palestinian Indt Commision Citizens' Rights	Palestinian Indt Commision Citizens' Rights	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	1999	750,000
Pal Ind Com for Citisens' Rights	Palestinian Indt Commision Citizens' Rights	Palestinian Indt Commision Citizens' Rights	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2000	857,000
Independent Com- Citizens Rights	Palestinian Indt Commision Citizens' Rights	Palestinian Indt Commision Citizens' Rights	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2001	857,000
PCP Programme Fund 2008	Palestinian Ministry of Finance	UNOPS – UN Office for Project Services	30 – Legal, judicial	152 – Bistand Midtøsten	78 – Regionbev Midtøsten	2008	7,000,000
Legal Unit at the Office of the President	Palestinian President's Office	Palestinian President's Office	30 – Legal, judicial	152 – Bistand Midtøsten	78 – Regionbev Midtøsten	2006	1,105,000
ESCRE – Ec/Soc/Cul Rights	Pal Society for Protection of HR and Environment	Pal Society for Protection Pal Society for Protection of HR and Environment of HR and Environment	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	1999	525,000
LegisCo – HR Comm of the PLC	Pal Society for Protection Pal Society for Protection of HR and Environment of HR and Environment	Pal Society for Protection of HR and Environment	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	1999	525,000

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Human Rights	Pal Society for Protection of HR and Environment	Pal Society for Protection of HR and Environment	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2000	1,400,000
HR activ related to peace proce	PCFR – Palestinian Council on Foreign Relations	PCFR – Palestinian Council on Foreign Relations	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2001	450,000
Engaging civil society in reforms.	PCFR – Palestinian Council on Foreign Relations	PCFR – Palestinian Council on Foreign Relations	50 – Civil society	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2004	580,000
Engaging civil society in reforms.	PCFR – Palestinian Council on Foreign Relations	PCFR – Palestinian Council on Foreign Relations	50 – Civil society	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2005	-251,567
Ombudsmann	PICCR – Pal Ind't Commission for Citizen's Rights	PICCR – Pal Ind't Commission for Citizen's Rights	30 – Legal, judicial	153 – Regionbev Midtøsten	74 – Godt styresett	2002	757,470
Ombudsmann	PICCR – Pal Ind't Commission for Citizen's Rights	PICCR – Pal Ind't Commission for Citizen's Rights	30 – Legal, judicial	152 – Bistand Midtøsten	78 – Regionbev Midtøsten	2003	310,000
Ombudsmann	PICCR – Pal Ind't Commission for Citizen's Rights	PICCR – Pal Ind't Commission for Citizen's Rights	30 – Legal, judicial	152 – Bistand Midtøsten	78 – Regionbev Midtøsten	2004	455,000
Ombudsmann II	PICCR – Pal Ind't Commission for Citizen's Rights	PICCR – Pal Ind't Commission for Citizen's Rights	62 – Human rights	152 – Bistand Midtøsten	78 – Regionbev Midtøsten	2005	1,590,000
Ombudsmann II	PICCR – Pal Ind't Commission for Citizen's Rights	PICCR – Pal Ind't Commission for Citizen's Rights	62 – Human rights	152 – Bistand Midtøsten	78 – Regionbev Midtøsten	2006	1,900,000

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Ombudsmann II	PICCR – Pal Ind't Commission for Citizen's Rights	PICCR – Pal Ind't Commission for Citizen's Rights	62 – Human rights	152 – Bistand Midtøsten	78 – Regionbev Midtøsten	2007	1,710,000
Ombudsmann III – ICHR 2008-2010	PICCR – Pal Ind't Commission for Citizen's Rights	PICCR – Pal Ind't Commission for Citizen's Rights	62 – Human rights	152 – Bistand Midtøsten	78 – Regionbev Midtøsten	2008	2,000,000
Political, Legal & Communications Consultants	PMO – Ministerial Comm on Jerusalem, Palestine	PMO – Ministerial Comm on Jerusalem, Palestine	62 – Human rights	152 – Bistand Midtøsten	78 – Regionbev Midtøsten	2005	860,000
PICATI Public Commitee Against Tortu	Public commission against torture in Israel	Public commission against torture in Israel	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2003	664,000
Project against torture in Israel	Public commission against torture in Israel	Public commission against torture in Israel	62 – Human rights	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2004	672,000
PSE/Safeguarding HR in Israel and OPT	Public commission against torture in Israel	Public commission against torture in Israel	62 – Human rights	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2006	790,000
Technical Assistance to CEC	Quality A/S	Quality A/S	30 – Legal, judicial	165 – Forskning etc	1 – Driftsutgifter	2006	155,762
Legal advice regarding LAW	Qupty Assoc Law Office	Qupty Assoc Law Office	62 – Human rights	165 – Forskning etc	1 – Driftsutgifter	2003	103,031
Emergency Assistance	Representasjonskontoret i Al Ram (Norge)	Representasjonskontoret Representasjonskontoret i Al Ram (Norge) i Al Ram (Norge)	50 – Civil society	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2000	2,000,000
Humanitarian Assistance Bedouin Soc	Representasjonskontoret i Al Ram (Norge)	Representasjonskontoret Representasjonskontoret i Al Ram (Norge)	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2000	200,000

Agreement title	Agreement partner	Impl Inst	DAC Sub sector (code+name)	Chapter (code+name)	Post (code+name)	Year	Disbursed (1000 NOK)
Strategy work in Gaza	Representasjonskontoret i Al Ram (Norge)	JM Consult AS	50 – Civil society	158 – R&D, QA	1 – Driftsutgifter	2001	434,555
HR: Support to MUSAWA	Representasjonskontoret i Al Ram (Norge)	Representasjonskontoret i Al Ram (Norge)	30 – Legal, judicial	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2003	71,300
Support to Twinned Partnership	Right to Play	Right to Play	50 – Civil society	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2003	1,500,000
SportWorks Programme	Right to Play	Right to Play	50 – Civil society	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2003	1,700,000
SportWorks Project Jericho and Ramal	Right to Play	Right to Play	50 – Civil society	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2004	1,190,371
Twinned Soccer Schools Project OPT/I	Right to Play	Right to Play	50 – Civil society	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2004	1,429,729
Aid, Diplomacy and facts on the ground	RIIA – Royal Institute for International Affairs	RIIA – Royal Institute for International Affairs	30 – Legal, judicial	165 – Forskning etc	1 – Driftsutgifter	2004	210,000
PSE/Support to local HR org. Israel	Royal Norwegian Embassy	Royal Norwegian Embassy	62 – Human rights	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2007	6,000,000
PSE/Support to local HR org. Israel	Royal Norwegian Embassy, Tel Aviv	Royal Norwegian Embassy, Tel Aviv	62 – Human rights	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2008	9,999,810
PSE/Legal protecion of freedom of movement	SEYERSTED, METTE	SEYERSTED, METTE	62 – Human rights	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2006	315,825
Informal Surveys of Evacuation	SHAAL	SHAAL	62 – Human rights	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2004	70,000
Settlement Watch Project SHAAL	SHAAL	SHAAL	62 – Human rights	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2004	1,200,000

Agreement title	Agreement partner	Impl Inst	DAC Sub sector (code+name)	Chapter (code+name)	Post (code+name)	Year	Disbursed (1000 NOK)
Settlement Watch Project	SHAAL CAMPEIN PEACE NOW	SHAAL CAMPEIN PEACE NOW	62 – Human rights	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2003	1,200,000
Supp to Augusta Vic Hospital	Stiftelsen Oljeberget	Stiftelsen Oljeberget	50 – Civil society	150 – Prioriterte områder	73 – Bistand til Midtøsten	2001	9,300,000
Master Plan for property in East Jer	Stiftelsen Oljeberget	Stiftelsen Oljeberget	50 – Civil society	153 – Regionbev Midtøsten	75 – Reg samarbeid	2002	500,000
Pre-project / Travel Support	SV – Sosialistisk Venstreparti	SV – Sosialistisk Venstreparti	50 – Civil society	160 – Sivilt samf, demokrati	72 – Demokratistøtte/ partier	2003	74,660
Detainee Rights Project	Tel Aviv	Tel Aviv	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2001	000,006
HR violations/Occupied territories	Tel Aviv	Tel Aviv	62 – Human rights	192 – Fred og demokrati	70 – Tilskudd generelle tiltak	2001	670,000
Promote Women Civic and Legal Awareness in the Gaza Strip	Society Voice for Community and Civil Work (Pal)	Society Voice for Community and Civil Work (Pal)	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2005	360,000
Temp Int Presence Hebron Recur Costs	TIPH – Temp'y Intl Presence Hebron	TIPH – Temp'y Intl Presence Hebron	50 – Civil society	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2000	972,780
TIPH – working expenses	TIPH – Temp'y Intl Presence Hebron	TIPH – Temp'y Intl Presence Hebron	50 – Civil society	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2001	3,841,988
TIPH reccurent costs	TIPH – Temp'y Intl Presence Hebron	TIPH – Temp'y Intl Presence Hebron	62 – Human rights	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2002	3,911,469

Agreement title	Agreement partner	Impl Inst	DAC Sub sector (code+name)	Chapter (code+name)	Post (code+name)	Year	Disbursed (1000 NOK)
HOM TIPH – miscellaneous	TIPH – Temp'y Intl Presence Hebron	TIPH – Temp'y Intl Presence Hebron	50 – Civil society	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2003	917,112
Miscellaneous HOM TIPH 2004	TIPH – Temp'y Intl Presence Hebron	TIPH – Temp'y Intl Presence Hebron	50 – Civil society	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2004	58,649
Miscellaneous HOM TIPH 2003	TIPH – Temp'y Intl Presence Hebron	TIPH – Temp'y Intl Presence Hebron	50 – Civil society	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2004	180,427
Miscellaneous HOM TIPH 2004	TIPH – Temp'y Intl Presence Hebron	TIPH – Temp'y Intl Presence Hebron	50 – Civil society	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2004	873,582
TIPH Recurrent Costs	TIPH – Temp'y Intl Presence Hebron	TIPH – Temp'y Intl Presence Hebron	50 – Civil society	164 – Fred, Forsoning, demokrati	70 – Fred, forsoning, demokrati	2004	3,048,061
PAL/TIPH recurrent costs	TIPH – Temp'y Intl Presence Hebron	TIPH – Temp'y Intl Presence Hebron	50 – Civil society	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2005	3,034,099
PSE/TIPH recurrent costs	TIPH – Temp'y Intl Presence Hebron	TIPH – Temp'y Intl Presence Hebron	50 – Civil society	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2006	4,420,812
PSE/TIPH recurrent costs.	TIPH – Temp'y Intl Presence Hebron	TIPH – Temp'y Intl Presence Hebron	50 – Civil society	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2007	3,331,224
PSE/TIPH recurrent costs 2008	TIPH – Temp'y Intl Presence Hebron	TIPH – Temp'y Intl Presence Hebron	50 – Civil society	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2008	4,280,477
Human rights activities	UNHCHR	UNHCHR -	62 – Human rights	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	1999	200,000
Achieving Citizens' Rights in East Jerusalem	Welfare Association	Welfare Association	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2005	1,650,000

Agreement title	Agreement partner	Impl Inst	DAC Sub sector (code+name)	Chapter (code+name)	Post (code+name)	Year	Disbursed (1000 NOK)
Civic Coalition for Defending Pal Rights in Jerusalem	Welfare Association	Welfare Association	62 – Human rights	163 – Nødhjelp, Hum, MR	71 – Hum og MR	2007	1,500,000
Civic Coalition for Defending Pal Rights in Jerusalem 2009	Welfare Association	Welfare Association	62 – Human rights	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2008	747,800
PAL/Monitoring Human Rights at checkpoints	Womens Fund for Human Rights	Womens Fund for Human Womens Fund for Human 62 - Human rights Rights	62 – Human rights	$163 - N \omega dh$ jelp, Hum, 71 - Hum og MR MR	71 – Hum og MR	2005	325,000
PSE/Women's fund for HR	Womens Fund for Human Rights	Womens Fund for Human Womens Fund for Human 62 – Human rights Rights	62 – Human rights	164 – Fred, forsoning og demokrati	70 – Fred, forsoning, demokrati	2006	410,573
Peace Project	World Veterans Federation	World Veterans Federation	62 – Human rights	192 – Fred, forsoning og demokrati	70 – Tilskudd	2000	196,009
Sharm el Sheikh comittee	Øverkil, Amstein	Øverkil, Arnstein	50 – Civil society	191 – MR, Hum, Flyktninger	70 – MR, Hum, Flyktninger	2001	238,640

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